VOLUME: I PAGES: 187

STATE OF NEW HAMPSHIRE

MERRIMACK, SS.

SUPERIOR COURT

DOCKET NO. 217-2012-cv-212

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Petitioners, v.

:

STATE OF NEW HAMPSHIRE and NEW HAMPSHIRE DEPARTMENT OF ENVIRONMENTAL SERVICES,

:

Defendants. :

DEPOSITION OF FREDERICK T. SHORT

This deposition was taken at the offices of Sheehan Phinney Bass + Green, PA, 1000 Elm Street, Manchester, NH 03101, on Monday, May 14, 2012, by and before Deanna Dean, RDR, CRR, New Hampshire License No. 87, commencing at 12:59 p.m.

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I N D E X

WITNESS

FREDERICK T. SHORT
Examination by Mr. Hall

8

EXHIBITS

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1	Copy of 5/11/12 Order of Judge McNamara	33
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4	1/23/12 Letter to F. Short from Great Bay Municipal Coalition with Attached Reports/Analyses	53
5	Forwarded E-mails from F. Short Containing Peer-Reviewed Publications	67
6	Article Titled "Nitrogen Uptake by Leaves and Roots of Seagrass"	71
7	Article Titled "Effects of Sediment Nutrients on Seagrasses: Literature Review and Mesocosm Experiment"	72

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SHORT	<u>DESCRIPTION</u> <u>PAGE</u>
8	Article Titled "Sustaining Eelgrass 74 to Manage a Healthy Estuary"
9	Article Titled "Natural and Human- 76 Induced Disturbances of Eelgrasses"
10	Article Titled "Quantifying 77 10 Eelgrass Habitat Loss in Relation to Housing Development and Nitrogen Loading in Waquoit Bay, Massachusetts"
11	Paper Entitled "The Seagrasses of 78 the Western North Atlantic"
12	World Atlas of Seagrasses 79 Introductory Chapter: "Global Overview, The Distribution and Status of Seagrasses"
13	Aquatic Botany Article titled 81 "Development of a Nutrient Pollution Indicator Using the Seagrass, Zostera Marina, Along Nutrient Gradients in Three New England Estuaries"
14	"Subtidal Eelgrass Declines in the 93 Great Bay Estuary, New Hampshire and Maine, USA"
15	E-mail String re Eelgrass Biomass 96 in Great Bay
16	2000 State of the Estuaries Report 105
17	2003 State of the Estuaries Report 110
18	2006 State of the Estuaries Report 115

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((Original	exhibits returned with original of transcript.)	

STIPULATIONS

It is agreed that the deposition shall be taken in the first instance in stenotype and when transcribed may be used for all purposes for which depositions are competent under New Hampshire practice.

Notice, filing, caption and all other formalities are waived. All objections except as to form are reserved and may be taken in court at time of trial.

It is further agreed that if the deposition is not signed within thirty (30) days after submission to counsel, the signature of the deponent is waived.

1 PROCEEDINGS 2 FREDERICK T. SHORT, 3 having been first duly sworn according to law, 4 was deposed and testified as follows: 5 EXAMINATION BY MR. HALL: 6 7 Q. Good afternoon, Dr. Short. How are you doing? 8 A . Good. 10 Q. Good. 11 My name is John Hall and I am an 12 attorney for the petitioners, and I'm going to be 13 asking you some questions today regarding the Great 14 Bay issues, particularly related to eelgrass, a 15 topic that I would take you are intimately familiar 16 with? 17 Α. (Nodding head) 18 Yes. Yes. 19 Q. Yes. 20 Let me just start with a few initial 21 points. If at any time I ask a question and you don't understand what I'm asking or you think it's 22 23 confusing, please stop me and we'll, you know,

- rephrase the question, or I'll try to clarify how things are.
 - A. Mm-hmm.

- Q. If you get tired at any point and you need some water or something else -- you need a break -- you're the one answering the questions.

 It's more difficult on your end than it is to ask the questions. So please don't be bashful about asking for a break. This isn't a forced march.
 - A. Okay. Great.
 - Q. And I guess the only --
 - MR. HALL: Marty, in terms of where we are, I guess we -- I would say we're reserving all objections except as to form, the typical -- you know, we're not quite sure exactly what all will be submitted or not with the court.
 - MS. VAN OOT: Yeah. It's the usual stipulations, which is reservation of all objections until the time of trial, except as to the form of the question. But that would be modified by the court's protective order. So I will object as necessary on the

1 protective order. And it might be a good idea 2 to mark that before we start. 3 MR. HALL: Okay. And in terms of any 4 objections on the protective order, since I 5 was not the attorney that was there at the hearing on the protective order but Tupper 6 Kinder was certainly among counsel that was 7 there, Tupper may be the one that provides the 8 reply on that for the record as issues come 10 up. 11 MR. KINDER: We have a clean copy of 12 the protective order. 13 BY MR. HALL: 14 Q. Dr. Short, just another question: Have 15 you ever been deposed before? 16 Α. No. Okay. So this is the first time? 17 Q. This is the first time. 18 A . 19 Well, we will try to make this as Q. 20 pleasant an experience if possible, if it's possible. 21 A . That would be great. 22 0. Can you please state your name for the 23 record.

1 A. Frederick Tilton Short.

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- Q. And can you let us know what your
 current place of employment is.
 - A. I'm employed at the University of New Hampshire.
 - Q. And for how many years have you been employed at the University of New Hampshire?
 - A. 29-plus years.
 - Q. 29-plus years.
 - Can you please tell me what your educational background is. From college onward, of course.
 - A. Okay. I went to college at Plymouth

 State here in New Hampshire, majored in mathematics.

 I did graduate work at -- in Rhode Island at the

 Graduate School of Oceanography, University of Rhode

 Island, and did my PhD at the University of Alaska.
 - Q. And before coming to the University of New Hampshire, where were you working?
- A. I was -- immediately before, I was at
 Harbor Branch Institution in Fort Pierce, Florida.
 That was a postdoc.
- Q. Postdoc.

1 And what would you consider your 2 specialty is in terms of your education? 3 Seagrass ecology, or almost everything Α. 4 to do with seagrass. 5 Okay. Can you tell me whether or not Q. you are a member of CLF, the Conservation Law 6 7 Foundation? 8 Like a dues-paying member? Or --Α. Q. Well, a member -- yes, a dues-paying 10 member. 11 Α. No, I'm not. 12 Q. Do you work with them periodically to 13 provide them advice or insight on eelgrass issues? 14 Α. Yes. Mm-hmm. 15 Okay. And with regard to Great Bay, Q. 16 have you provided advice to them on eelgrass and nitrogen issues? 17 18 Α. Yeah. 19 I'm going to ask you the same question 0. 20 with regard to a couple other organizations, too. 21 With regards to EPA, have you provided 22 them advice on the nitrogen criteria needed to 23 protect eelgrass and the need to regulate based on

```
1
      transparency?
 2
             Α.
                    I don't know. I basically --
 3
                    MS. VAN OOT: Do you need the question
 4
             repeated?
 5
                    Depends how specific those details are.
             Α.
 6
      You know, they -- I have provided them information on
 7
      eelgrass, aspects of eelgrass ecology, and my
8
      knowledge of Great Bay.
             Q.
                    Okay.
10
             Α.
                    The Great Bay Estuary.
11
             Q.
                    With regard to DES, New Hampshire DES --
12
            Α.
                    The same.
13
             Q.
                    -- the same question.
14
             Α.
                    The same in all cases.
15
             Q.
                    Okay. Were you a member of the
16
      Technical Advisory Committee that was formed to
17
      address water quality criteria development and other
18
      issues for Great Bay?
19
                    Yes.
             Α.
20
             Q.
                    Do you recall what years you were a
21
      member of that committee, or were you just a member
22
      of it throughout its duration?
23
                    I think throughout its duration.
             A .
```

1 Okay. Yeah, I think those years, as I Q. 2 recall -- though I'm not testifying -- I believe 3 were -- 2005 to 2008, I think, is the time frame when 4 that TAC was --5 Well, yeah. It still exists. A . Oh, it still exists? 6 Q. 7 A . Yes. 8 Q. Okay. It's actually combined with another A . group from Estuarine Research Reserve. 10 11 Q. Regarding the State of the Estuary 12 reports, did you provide input on those reports? 13 Α. Yes. 14 Can you please describe the input that Q. 15 you provided. 16 Maps of eelgrass distribution annually. Α. 17 Q. Anything else other than maps? 18 Some data relating to the maps. Α. 19 Okay. And could you just tell me what Q. 20 kind of data that might have been? 21 Eelgrass. You know, biomass. Cover A . 22 estimates. 23 Okay. Did you receive any federal grant Q.

1 monies to do research on eelgrass issues for 2 Great Bay? 3 Over what time period? Α. 4 Let's go --Q. 5 Are we going to go over the whole 30 Α. 6 years? Oh, no. That would be too complicated. 7 Q. Let's -- actually, I wasn't asking for the individual 8 projects that you may have received. 9 10 Oh. Α. 11 Q. Just, in the past 20 years, have you 12 received federal funding to do eelgrass research on 13 Great Bay? 14 Α. Yes. 15 Give me an idea of what kind of projects Q. 16 that might have been related to. 17 Α. I had a project for the Great Bay 18 National Esturine Reserve program, looking at 19 developing a baseline assessment of eelgrass in 20 Great Bay, using two types of monitoring: one, 21 Seagrass Net monitoring, which is a program I run; 22 and another which is monitoring the -- that they

wanted to -- wanted to use or to think about using.

1 Okay. With regard to the eelgrass Q. mapping of Great Bay, I understand you've been 2 involved in that for quite some time? 3 Since I arrived in '84. 4 Α. 5 Q. Since 1984? 6 Yeah. A . 7 Q. Okay. So when I'm looking at an 8 eelgrass monitoring report and it talks about being done by the Jackson Lab, that would have been your 9 10 work? 11 Α. That would have been my work, yes. 12 Q. Okay. And I presume whatever research 13 associates or assistants that you required --14 A . Mm-hmm. Yeah. 15 Q. -- for helping out on that? 16 Students and technicians. Α. 17 Q. Gotcha. 18 When you conducted these eelgrass 19 mapping studies, were these studies designed to 20 address the causes for changing eelgrass populations 21 in the bay? 22 Α. No. They were just to give an annual

assessment of how eelgrass was doing.

1 Were you involved in the development of Q. 2 the 2009 numeric nutrient criteria for Great Bay? 3 As part of the Technical Advisory A . 4 Committee. 5 So that would be yes --Q. 6 Α. Yes. -- as part of TAC? 7 Q. 8 A . Yes. Okay. I'm going to ask you a couple 9 Q. 10 questions as to where you would hold yourself out as 11 an expert to the regulatory agencies or to others 12 just generally. 13 Start out with the easy one: Do you 14 consider yourself an expert on eelgrass ecology? 15 A . Yes. 16 Q. Okay. Do you consider yourself an 17 expert on transparency analysis? 18 To some extent. Well, having -- I would A . 19 say only having to do with how it affects eelgrass. 20 0. Okay. Do you consider yourself an 21 expert on macroalgae? 22 A . No. 23 MS. VAN OOT: What was the word?

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1
                    MR. HALL: "Macroalgae."
 2
            M-a-c-r-o-a-l-g-a-e.
 3
                    Did I spell that right?
            Q.
                   Also "seaweed."
 4
            Α.
 5
                    MS. VAN OOT: Thank you.
                   Do you consider yourself an expert on
 6
            Q.
 7
      algal dynamics?
8
            A .
                   No.
                   Do you consider yourself an expert on
9
            Q.
10
      nutrient transport and dynamics in estuarine systems?
11
            Α.
                    Yes.
12
            Q.
                    Okay. Can you explain how you consider
13
      yourself an expert on nutrient dynamics?
14
                    I have a number of papers on it. I did
            Α.
15
      my PhD dissertation on nitrogen cycling and eelgrass
16
      beds.
17
            Q.
                    Oh. Related to eelgrass?
18
                    Related to eelgrass.
            Α.
19
            Q.
                    Okay. Yeah, I was asking -- the
20
      question related to transport and -- so do you
21
      consider yourself as an expert on nitrogen transport
      through estuaries?
22
23
                    Can you be more specific?
            A.
```

- Q. Well, nitrogen loads come into tidal rivers; hydraulically mixed within various sections of a bay; converted to different forms; the rates at which those forms convert. The freight and transport of the nitrogen itself in the system.
 - A. Well, I did -- a lot of my PhD work was nitrogen biogeochemistry. I've done a lot of hydrodynamic modeling, having to do with current movements and current flows and transport of materials. I wouldn't necessarily say I'm an expert on all of it, but I have a -- I have two degrees in oceanography, which is pretty much dealing with those issues.
 - Q. Okay. Did you conduct any nutrient transport modeling or hydrodynamic modeling for Great Bay?
 - A. Yes.

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- Q. During what time period?
- 19 A. Probably the mid-'90s.
 - Q. Who was that work conducted for?
- 21 A. I was working with a graduate student.
- 22 Q. But it wasn't --
- A. It wasn't funded.

1 Oh, it wasn't funded? Q. 2 Α. No. 3 Okay. So were the results of that Q. 4 research provided to any of the federal or state 5 agencies? 6 There is a second program which was A . 7 funded by NOAA, which looked at ecosystem modeling, 8 not hydrodynamics. Not hydrodynamics. All right. Q. 10 Okay. With regard to studies of Great 11 Bay to date, I'm going to just ask you some general 12 questions and then we'll get down to more some 13 specifics of the types of studies that you've 14 completed. 15 Α. Mm-hmm. 16 Did you ever do transparency monitoring Q. 17 and modeling for Great Bay or the tidal rivers? 18 A . No. 19 What about algal modeling or monitoring Q. 20 for Great Bay or the tidal rivers? 21 Α. No. Okay. Same question for turbidity in --22 0.

did you do turbidity monitoring and modeling for

```
Great Bay and the tidal rivers?
 1
 2
             Α.
                    Both.
 3
                    Well, maybe if you can --
             Q.
 4
             A .
                    No to both.
 5
                    Well, no to both?
             Q.
 6
             Α.
                    No. Not --
 7
             Q.
                    Oh.
 8
                    No to the two together.
             A .
 9
                    Could you -- and I should stop asking
             Q.
10
      you compound questions.
11
             Α.
                    That's right.
12
                    MS. VAN OOT: Yes.
13
             Q.
                    Well, I'm trying to save us time.
14
      moving through things maybe a tad bit more quickly
15
       than should be done.
16
                    Can you please explain -- let's break
17
       it down into two pieces.
18
                    Did you do turbidity modeling for Great
      Bay or the tidal rivers?
19
20
             A .
                    No.
21
             Q.
                    No on the modeling.
22
                    And so then you did turbidity
23
      monitoring?
```

1 A. Monitoring, yes.

2

3

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Q. Okay. For Great Bay.

Can you please tell me where you did turbidity monitoring either within Great Bay or any of the tidal rivers?

- A. As part of the long-term monitoring program that I ran for the State of New Hampshire, I put out sediment elevation tables, sediment -- which are permanent sites in the bay that measure how much sediment is eroding or being deposited, and I operated those for about 12 years. And at various times I've had students that have done measurements of sediment accumulation independent of that, in marshes, mostly.
 - Q. Let's switch to the water column, then.
- 16 A. Okay.
- 17 Q. In terms of the turbidity level in the
 18 water column, did you do any -- you did no modeling
 19 of that?
 - A. I did neither one, no.
 - Q. On neither?
- A. Yeah.
- 23 Q. So neither monitoring nor modeling on

1 the water column turbidity? 2 A . Right. 3 Okay. Same question: monitoring or 0. 4 modeling of Great Bay and the tidal rivers with 5 regard to color? 6 No. A . 7 Q. No. Okay. Did you ever do any water quality 8 modeling on how point or nonpoint source or nutrient 9 10 loads impact Great Bay and the tidal river -- and 11 the tidal rivers? Repeat it, please. 12 Α. 13 Q. Yeah, I'm sorry. Let me do it again. 14 Did you ever do any water quality 15 modeling of how point and nonpoint source nutrient 16 loads impact Great Bay or the tidal rivers? 17 Α. Yes. 18 Can you please explain what the scope of Q. 19 that was? 20 As part of a project funded by USDA, we A . 21 looked at the potential for eelgrass restoration in 22 the Bellamy River, and in that process, the

monitoring that went with that process, we looked at

1 sediment dynamics. 2 Q. You looked at sediment dynamics? 3 Yes. Α. 4 Q. Okay. 5 And measured light levels. Α. 6 Okay. And -- okay. Let me refine the Q. 7 question a little bit. 8 Did you ever do any water quality modeling on how point and nonpoint source nutrient 9 10 loads impact transparency in Great Bay and tidal 11 rivers? 12 Α. No. 13 Q. No. 14 How about how it would have impacted 15 algal growth in the Great Bay or tidal rivers? 16 How turbidity? Α. 17 Q. Oh, no. No, no. I'm sorry. I'll --18 Can you start it again. A . 19 Q. I'll start it over again. 20 Did you ever do any water quality 21 modeling of how point and nonpoint source nutrient loads affect algal growth in the water column in 22 23 Great Bay or the tidal rivers?

1 By -- you're restricting that to Α. 2 phytoplankton? 3 Yes, phytoplankton. 0. 4 Α. No. 5 Okay. So do you -- one of the issues Q. 6 that's come up on, as you know, with Great Bay, is 7 this whole issue of what nitrogen limit do they --8 should the wastewater plants be initially directed to, and there is a variety of opinions, as you know, 9 10 on this. 11 *So with regard to the research you 12 have done to date, do you know whether or not an 13 8-milligram-per-liter limit versus a 14 5-milligram-per-liter limit versus a 15 3-milligram-per-liter limit is required to protect 16 eelgrass resources in Great Bay? 17 MS. VAN OOT: I'm going to object on 18 the grounds of the protective order. I think 19 you're asking him for an opinion other than 20 the opinions expressed in the February 2012 21 e-mail. 22 MR. KINDER: Well, let's see if he has 23 any.

1	MR. HALL: Well, actually, I thought
2	you might say that, because part of the letter
3	in December 22, 2011, that Dr. Short authored,
4	talks about all wastewater plants in the
5	watershed should advance to a discharge of 8
6	milligrams per liter in the next two to three
7	years.
8	MS. VAN OOT: Okay. Well, I've got two
9	objections going here. I've got Tupper's
L 0	objection and I've got your objection. So
1	which one are we addressing?
L 2	MR. HALL: Which one would you like to
L 3	do first?
L 4	MR. KINDER: Let's find out if he has a
L 5	opinion.
L 6	MS. VAN OOT: You can answer the
L 7	question yes or no.
L 8	A. I'm not sure what the question was.
L 9	Q. I knew you were going to say that.
20	MS. VAN OOT: That's what lawyers do.
21	MR. HALL: Could you read it back.
22	*(Last question read back by the
23	reporter.)

- MS. VAN OOT: Opinion based on your research to date.
 - A. And "research" is -- are we defining "research" as just observational or are we defining research that projects that lead to answering some question?
 - Q. Projects that lead to answering some type of question.
 - A. No.

- Q. Okay. Did you ever study whether or how organic nitrogen converts to inorganic nitrogen forms in Great Bay Estuary?
 - A. No.
- Q. A little bit earlier, when you were giving me an answer, you had mentioned something about some long-term trend work that you had been doing, so I've got a couple long-term-trend questions, because it's been also an issue of interest with regard to the nutrient requirements of Great Bay.
- Did you ever do any long-term-trend analysis of nutrient levels for Great Bay or the tidal rivers?

1 A. Yes.

- Q. Could you please explain what you have done?
 - A. I think back in the early '90s -- yeah,

 I'm sure it was the early '90s -- I looked back at

 the historical data on nutrient dynamics, nitrogen

 and phosphorus, in the tidal rivers and Great Bay, to

 try and assess whether change was -- could be

 detected.
 - Q. Okay. Well, let's try post 19 -- I'll
 pick a date -- post-1993. I apologize.
 - A. Yeah.
 - Q. Say post-1990. Have you been working on any long-term-trend analysis of nutrient levels of Great Bay or the tidal rivers?
 - A. In that time period, yes. I just answered that, I think.
 - Q. Oh. I thought that one, it sounded like you were looking at data from before 1990.
 - A. I was looking at data from before, but that was done in that time period.
- 22 Q. All right. Over what time frame does
 23 this long-term-trend analysis of nutrient levels

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1
      cover?
 2
                    MS. VAN OOT: I'm sorry, I've lost you.
 3
            Which long-term-trend analysis?
                    MR. HALL: The one that Dr. Short said
 4
 5
            he has done.
 6
                    I think it was the data from the '70s,
            A .
 7
       '80s, then there was a break, and some data in the
8
      late '80s.
            Q.
                   Okay.
10
                    So it was 10 -- 20 -- 10 years, or 20
            A .
11
      years. 10 to 20 years.
                   Okay. Focusing primarily on the '70s
12
            Q.
13
      and '80s?
14
            A .
                   Yeah.
15
            Q.
                    Okay. So I gather you don't have the
16
      same analysis done for the '90s and '00s?
17
                   No. Phil Trowbridge did that.
            A .
18
                   Phil Trowbridge did that.
            Q.
19
                    Did you ever do any long-term-trend
20
      analysis of transparency levels for Great Bay or the
      tidal rivers?
21
22
            Α.
                   Not specific measurements of
23
      transparency.
```

- Q. Okay. Is there something else that you would have -- you would be thinking is a --
 - A. I measure light levels at depth, which is related to the transparency of the water.
 - Q. Okay. So with regard to the -- maybe you can tell me whether or not you've done any long-term-trend analysis of the light levels within Great Bay and the tidal rivers, I'll say since 1990.
 - A. No, not -- not comprehensively.
 - Q. Okay. Same question: long-term-trend analysis of turbidity, turbidity levels -- and this is in the water column -- for Great Bay or the tidal rivers?
 - A. And when you say "turbidity," you're talking only about suspended sediments?
 - Q. Yes, sir.
 - A. Well, aside from the one I mentioned from the Bellamy, no.
 - Q. Okay. Did you ever do anything from the Lamprey River?
 - A. No.

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- 22 Q. The Squamscott?
- A. Well, in '92 I put out the Great Bay

1 Profile, an assessment of everything we know about Great Bay at the time, and I believe we compiled 2 3 turbidity data as part of that. 4 At that point in time? Q. 5 A . Yeah. 6 Q. Okay. 7 Α. And that covers all these things. 8 And -- well, let's switch to another Q. one, just so I can make sure I've got my bearings 9 10 straight and I'm not asking you to overstate what you 11 did or you didn't. Upper Piscataqua River, did you do 12 13 any -- have you ever done any long-term-trend 14 analysis of the turbidity levels in that area? 15 Α. No. 16 Okay. What about by the mouth of the Q. 17 harbor? Long-term analysis down there? 18 That was included in that study because Α. 19 we had some data from the coastal lab. 20 Oh, so the 1992 study? Q. 21 Α. Yeah. 22 Q. All right. So after 1992, had you

23

done --

1 A . No. 2 Q. -- any -- no. Okay. 3 Now, earlier, you had mentioned that 4 you didn't consider yourself to be a macroalgae 5 expert, so I'll ask the question, but I think I know 6 the answer. 7 Did you ever do any long-term-trend 8 analysis of macroalgae levels in Great Bay or the tidal rivers? 9 10 Not specifically long-term-trend, or A . 11 not -- not an analysis that was written down or 12 published. 13 Q. Did you measure macroalgae levels in 14 various areas of the bay or tidal rivers? 15 Α. No. 16 Q. No. 17 And then the last question in the loop 18 is algae. Did you ever do any long-term-trend 19 analysis for changing algal levels -- and by 20 "algae," I mean phytoplankton -- for Great Bay or 21 the tidal rivers? 22 A . Since '92? 23 Since '92. Thank you. Q.

1	A. No.
2	Q. No.
3	Thank you for the correction. I
4	appreciate that.
5	I'm going to show you a copy of the
6	and we'll mark this as Exhibit
7	MR. KINDER: Let me do 2. This will be
8	1, which is the court's order.
9	MR. HALL: Court's order. We'll mark
10	this one as Exhibit 2.
11	(Short Exhibit 1 and 2 are marked for
12	identification.)
13	Q. This was an e-mail dated December 22,
14	2011, sent to Steven Perkins, several other people at
15	the EPA. Other people were cc'ed, including Dean
16	Peschel, Rachel Rouillard, Phil Colarusso, and
17	others. Phil Trowbridge, State of New Hampshire.
18	And it's entitled "Response to the Great Bay
19	Municipal Coalition Adapted Management Plan."
20	I'd like to ask you a couple questions
21	about this e-mail.
22	MS. VAN OOT: Okay. Before you do, I
23	need to tell you that Professor Short is

1 dyslexic. So if you are going to be asking 2 him about specific paragraphs or sentences in here, I would ask that you read the paragraph 3 4 ahead and the paragraph after and the 5 paragraph that you want to ask him questions about. 6 7 MR. HALL: Okay. MR. KINDER: Well, I'm --8 MR. HALL: Go ahead, Tupper. 10 MR. KINDER: I'm responding because I 11 was at the hearing. 12 MS. VAN OOT: Right. 13 MR. KINDER: This document, Exhibit 14 2 -- John's got a very short statement that I 15 presume he's going to ask about. 16 paragraph above and below are long. I 17 don't --MS. VAN OOT: Actually, they're not. 18 19 MR. KINDER: Well, even so, it seems to 20 me, since this is a time-sensitive deposition, 21 that asking for those things, if it's -- if 22 it's necessary, if Mr. Short doesn't 23 understand the question, then maybe that's --

1 maybe that's appropriate. 2 Could we proceed in that fashion? MR. HALL: And Fred, I feel your pain. 3 4 I'm dyslexic also. So I -- I'm good with 5 numbers. THE WITNESS: Find somebody else to 6 7 read it. MR. HALL: I know, which is, you 8 know -- well, actually, no. I reverse numbers, which is -- it's a good thing I was a 10 11 math major like you, because you know, you 12 don't use numbers in questions. You just go 13 with letters. So it's a --14 MS. VAN OOT: Okay. How about with 15 start with just reading the statement that you want him to look at and then --16 17 MR. HALL: We don't even have to go 18 there yet. I just have a few preliminary 19 questions first, and then . . . 20 BY MR. HALL: 21 This e-mail that provides an opinion on Q. 22 the coalition's adaptive management plan, did anyone 23 ask you to provide comments on the plan? I mean --

meaning did EPA or CLF or DES ask for you to please
send your observations and comments on the adaptive
management plan, or did you do this all just because
you wanted to?

MS. VAN OOT: Okay. I'm going to object to the form of the question.

You can answer if you understand it.

- A. I did it because I wanted to.
- Q. Okay. Did you discuss the contents of this response with either EPA, DES, or CLF before it was submitted to EPA?
 - A. I really am not sure.
- Q. Okay. So you may have, but you don't remember?
 - A. Right.

- Q. Right. Okay.
- A. I know I did talk to a number of people about it, including, I think to Dean, I think to other -- well, I brought it up at a couple meetings, because I felt that there were some -- I was initially under the impression that the coalition's thing was put out as a draft when it was originally put out, and that's why I looked at it, and found

things that I thought could be corrected by the next creation of the document. And then I heard it had already been submitted to EPA. So . . .

Q. Okay. Fine. I appreciate that clarification.

There are a number of statements in here that I -- that the coalition ended up taking an issue over, and they have to do with what I'll call various statements over research claims or research that was available. And I'm going to just read a couple of them. I don't know that I have to read all six right now, seven that we've got marked. And then I'm going to ask you -- well, actually, I probably need to go one at a time. Let's just do it this way.

Under No. 1: "My long-term research and annual monitoring of eelgrass in the estuary has clearly demonstrated that eelgrass is disappearing from the estuary" -- and here's the point -- "due to excess algal growth caused by increasing nitrogen levels in the water. There simply is no doubt about this fact."

A. Okay.

- Q. Okay. Can you tell me who that research was presented to? And when I'm asking who, like from the State or the federal government or PREP or TAC.

 You know, long-term research and annual monitoring showing that eelgrass was disappearing because of excess algae growth caused by increased nitrogen levels.
- A. Well, there are a number of different sources of data. A lot of it is observational information where I've -- I mean, I -- observations that I had made. And, for example, I mentioned earlier the Port Authority mitigation monitoring, which was a 15-year monitoring program. And that was -- that was one of -- and that's published in a paper that I sent to the coalition.
- Q. And I'm going to -- I guess we'll end up going through the individual papers one at a time.

But if I was going to look for a research piece that you have published -- let's say formally or informally -- that you've published, presented to the State or to EPA or as part of your database, that showed nitrogen caused increasing algal growth and it was that change in increasing

```
1
      algal growth that caused the eelgrass to climb,
      where would I find that document?
 2
 3
                    It's a publication which I've sent to
            Α.
 4
            It should be in your e-mails, Short, et al.,
 5
      1995, published in Limnology and Oceanography.
 6
                    Okay.
            Q.
 7
                    Also Burdick, and -- who is the other
            A .
      author? A student. Kaldy. Short, Burdick, and
8
      Kaldy.
9
10
                    I'm going to show you a copy of that
            Q.
11
      paper, the 1995 paper, and I'm going to ask you -- is
12
      this the paper you're referring to in your response?
13
                    (Handing)
14
                    Short, Burdick, and Kaldy.
            Α.
15
                    MR. HALL: Let's mark that as Exhibit
16
             3.
17
                    (Short Exhibit 3 is marked for
                    identification.)
18
19
                    Can you please show me where in this
            0.
20
      paper it confirms nitrogen is causing excessive algal
21
      growth which is the cause of eelgrass losses in
22
      Great Bay?
23
                    MS. VAN OOT: Okay. I'm going to
```

1 object to the question. You have just handed 2 the witness a nine-page publication that he did back in 1995, and you're apparently asking 3 4 him to read through it to locate a particular 5 statement, after I made clear to you that Professor Short has dyslexia and that will 6 7 take him some time. MR. HALL: Well, I guess I'm asking 8 Dr. Short if he can point out the table or the 10 page or anywhere in this report where this 11 analysis would show me that for Great Bay. And this is a paper that was done in --12 Q. 13 it was published in 1995, and it was based on 14 research conducted in 1988 and 1990, as I read the 15 front --16 Mm-hmm. Α. 17 Q. -- that how this paper could confirm that eelgrass losses that I understand happened in 18 19 Great Bay two decades later were caused by algal 20 growth. 21 MS. VAN OOT: Object to the form of the 22 question. 23 MR. KINDER: You can answer.

- 1 Okay. Well, the -- the graph on Figure A . 3 --2 3 MS. VAN OOT: Which page? 4 It's on 744. C, the biomass versus A . 5 nutrient level. The first three bars are plants growing in ambient conditions. That means under 6 7 normal conditions that you see in the bay. And the next three bars are eelgrass biomass growing at 8 enriched conditions, where we increased the amount of 9 nitrogen in the water and looked to see what happened 10 11 with -- in response to that over time. 12 Q. Okay. 13 And this was done at the Jackson Α. 14 Esturine Lab with water directly out of the bay. 15 Q. All right. Two questions, or a couple 16 questions on that. How does this tell me that there 17 was a substantial increase in algal growth? 18 You'd have to read -- you would have to Α. 19 read the text. That's not spelled out, that that's 20 the . . .
 - Q. And in terms of these enriched conditions, can you tell me whether or not this paper compared the conditions you used in your enriched

21

22

1 tests to the conditions actually occurring in
2 Great Bay?

- A. Well, the conditions occurring in Great
 Bay were the ambient at that time, that was
 background level, on the -- on -- that depended.
 Added to, no extra nitrogen added. And the enriched
 were elevating them above that. And I know somewhere
 it says how much above that, but I can't remember.
 Whether it's the same as what they were -- the bay is
 at now, I don't -- I couldn't forecast it at that
 point, of course.
 - Q. Okay. That's fine.

Now, in terms of -- let's go back to Exhibit 2 again. That's the one with the little yellow markings on that.

There's another statement on the next page, on page 2, Portsmouth Harbor -- "In Portsmouth Harbor, eelgrass has been declining for the past five years as a result of reduced water clarity cause by nitro" -- "rising" -- let me -- I'll start from scratch again.

"In Portsmouth Harbor, eelgrass has been declining for the past five years as a result

of reduced water clarity caused by rising nitrogen inputs that foster increased phytoplankton growth in the water (microscopic algae)."

Where would I find any publication you've done that has the data showing that sequence of events has occurred and was the cause of any eelgrass reductions in the Portsmouth Harbor area?

A. The -- it's combined from two different sources, actually. One source is a student's master's PhD thesis, who monitored light levels at the deep edge and the shallow edge of eelgrass beds over time, and a bunch of other things as well. And so that basically was -- documented the change in water clarity.

And the connection to phytoplankton production is from my observational observation, having been in that Portsmouth Harbor every year for the last 20 years and seeing the water color change from blue to green, which is pretty diagnostic and very evident when you're under the water.

Q. Can you tell me what the actual change in algal level has been in Portsmouth Harbor in the past 10 years? It went from X to Y? Do you know

1 what it is, or is this just visual? Just visual. 2 Α. 3 Just visual. Okay. Q. 4 I'm just curious. In the eelgrass beds 5 in Portsmouth Harbor, are they reducing only in the areas that are the deepest or are they reducing in 6 7 areas that are also shallow? They started at the areas that were 8 A . 9 deepest, and now it's pretty much decreasing 10 everywhere. 11 Q. Decreasing everywhere? Yeah. Well, not in every area, but a 12 Α. 13 lot of areas, anyway. 14 Q. The PhD thesis that you're saying you're 15 relying on to reach --MS. VAN OOT: Objection to the form of 16 17 the question. Oh. 18 Q. 19 In your last answer, you mentioned that 20 your response to Point No. 2 that you were relying 21 in part to some PhD thesis that was done. Can we get our -- has that PhD thesis been submitted to the 22

State as information to show what's causing eelgrass

1 losses in this area of the estuary? 2 Α. No. 3 Has it been submitted to anyone? Q. 4 A . No. 5 Can we get a copy of it? Q. 6 No, I don't believe I can give that out. Α. 7 Q. Okay. 8 Part of -- a related part of her A . dissertation was -- has been published in 2010, but 10 not this specific part as yet. 11 Q. Okay. With regard to Great Bay, you 12 mentioned that there's areas that are declining in 13 biomass and becoming overgrown with nuisance 14 macroalgae. That's under Bullet Point 4. 15 Α. Mm-hmm. 16 Q. Can you tell us where --17 MS. VAN OOT: Actually, there aren't 18 any bullet points. 19 Q. Oh, I didn't number yours? 20 A . No. 21 Oh, I'm sorry. Q. 22 Α. So it's been a little vague here. 23 Oh, yeah. I'm saying numbers and you're Q.

```
1
      probably looking and saying, you know, "Where's
 2
      that?"
 3
                    Can you tell me where in Great Bay
 4
      those conditions are occurring?
 5
                    MS. VAN OOT: Do you want to read it?
 6
                   If you know.
            Q.
 7
            Α.
                   You want to know where the -- where
      macroalgal seaweed biomass is increasing?
8
                   Yeah. Just -- "With increased nitrogen
            Q.
      into the bay, these beds are declining, losing
10
11
      biomass, and becoming overgrown with nuisance
12
      macroalgae."
13
                    Where precisely in the bay is that
14
      occurring?
15
            A .
                   I can -- I could -- I have that
16
      information. I could tell you that.
17
            Q.
                   Oh. You have it, but you -- I'm sorry.
18
      Could you repeat your answer, Doctor.
19
            Α.
                   You asked me if I could --
20
            Q.
                   Tell me.
21
                   -- tell you, and I'm saying yes, I
            A .
22
      could. I have that information.
23
                   Okay. Where is it occurring?
            Q.
```

- 1 I could -- I don't think you'll Α. 2 understand what I'm saying when -- I'm saying it's 3 occurring throughout much of the bay to differing 4 degrees. It's -- you know, the part that's affecting 5 eelgrass is where the eelgrass beds are, and you've 6 seen my maps of those. There are areas where the seaweeds collect in greater abundance, and you 7 8 obviously find more seaweed in those areas. And if I were looking for a report that 9 Q.
 - Q. And if I were looking for a report that would tell me where this is occurring and how much it's occurring, what report would you direct me to?
 - A. I don't think -- I don't think there's any published report --
 - Q. Okay.

10

11

12

13

14

15

16

17

18

19

20

- A. -- at this point.
- There is a -- there is a report that -- where an attempt was done to look at that, using fancy aerial imagery, and that was reported to PREP. It was a PREP study.
 - Q. Do you know when that was admitted?
- A. 2008 or 9.
- 22 Q. Okay. All right. A little further
 23 down --

1 I wasn't the first author on it. Α. A little further down the page, the 2 Q. next-to-last yellow point -- that's the one -- where 3 4 it says, "In the Piscataqua River and Little Bay, the eelgrass losses were primarily" -- oh, I'm sorry --5 "were predominantly a result of reduced transparency, 6 7 and, to a lesser extent, excessive epiphyte growth." Where would I find research showing 8 that those -- that statement is correct? 9 10 A . The first part of it, the transparency 11 part, is in another student's thesis. And the 12 epiphyte is just anecdotal observation. 13 Okay. Now, I'm going to ask a question Q. 14 on this later on, but I'll divert for a second, 15 because we're talking about Little Bay. 16 My understanding was that the eelgrass 17 populations in Little Bay declined rather 18 precipitously and dramatically after the -- was it 19 1988 or 1989 wasting disease? 20 In Little Bay? I don't -- I think it Α. 21 was more -- what, '88-'89? 22 Mm-hmm. Q. That was Great Bay, primarily. And 23 Α.

- Little Bay had, I think, disappeared quite a while
 before that.
 - Q. Before -- so Little Bay had disappeared before that?
 - A. Not completely, but the major decline had occurred sometime before '83.
 - Q. Oh, really?
 - A. Yeah.

3

4

5

6

7

8

10

11

12

13

14

15

16

17

18

19

20

- Q. Okay. Well, that might explain why, in several of the State reports that I've read, they said that people don't know the reason that the eelgrass declined in Little Bay because it happened so long ago.
 - MS. VAN OOT: Objection to the form of the question, if it was a question.
- Q. Are you aware that the State has published numerous reports that say the -- no one understands why the eelgrass were lost in Little Bay?
 - A. Who from the State has done that?
- Q. DES. State of the Estuary reports. The impairment reports for 2008, '10, and '12.
- A. I may be confused, but I'm not sure that that's what they say.

```
1
                    Okay. Well, we'll loop back to that
            Q.
 2
      later. I can show you one of them.
 3
                    So I guess my question is, if you've
 4
      got somebody working on a thesis on this today,
 5
      or -- well, actually, let me ask you a question
 6
      about this.
7
                    Over what time frame does this person's
8
      thesis cover for Little Bay?
                    Oh. They all run together now.
            Α.
10
                    I think probably 2007 to 2009.
11
            Q.
                   Okay.
12
            A .
                   Give or take a year.
13
            Q.
                   All right. And so it's only within
14
      that -- I'll ask the question.
15
                    Is it only within that time frame that
16
      this assertion that transparency, reduced
17
      transparency caused by nitrogen caused by excessive
      algal growth has caused additional declines in the
18
19
      system?
20
                    MS. VAN OOT: Object to the form of the
21
            question.
22
                    You can answer it.
23
                    No. It's in my own observations
            A .
```

unrelated to these studies.

- Q. Okay. And what information or publication could I look at that I could objectively assess whether or not this sequence of events is actually demonstrated by data?
- A. I just said it was my observation, so I think that precludes there being actual data.
- Q. Okay. Let's -- could we go to the next page, at the top. This is the last question I have on this. It makes a statement about dissolved organic nitrogen. It says, "Excessive macroalgae growth is stimulated by DIN" -- which is dissolved inorganic nitrogen -- "but dissolved organic nitrogen (DON) and other forms of nitrogen are rapidly converted to DIN once they enter the estuary."

Can you tell me what research or publication that statement is based on?

- A. It's pretty basic knowledge in coastal oceanographic literature. You know, it's the whole biogeochemical cycles: breaking down organic carbon and turning it into inorganic -- organic nitrogen and turning it into inorganic nitrogen.
 - Q. Okay. I'll be much more specific with

```
1
      the question here.
 2
                    With regard to the Great Bay Estuary,
 3
      did you perform any research or analyses of
 4
      dissolved organic nitrogen levels converting to
 5
      dissolved inorganic nitrogen levels within the
 6
      system?
 7
                    Well, I mean, Great Bay isn't that
      unique. The processes that happen everywhere else
8
      would also happen here.
10
                    I'm asking you whether or not this --
            Q.
11
            Α.
                   No, I have not done any studies.
12
            Q.
                    Okay. Thank you.
13
                    With regard -- I'm going to show you
14
      Exhibit 21, and it's a letter with an attachment
15
      that you received -- I'm sorry. I shouldn't have
16
      said "Exhibit 21." It's Exhibit 4.
17
                    Actually, I want to mark also -- we'll
      mark it as Exhibit 5 -- "The Mesocosm Experiment
18
19
      Quantifying the Effects of Eutrophication on
20
      Eelgrass."
21
                    MR. KINDER: That's marked already.
22
            That's 3.
23
                    MR. HALL: Oh, okay.
```

```
1
                    THE WITNESS: I gave her mine.
 2
                    MR. HALL: Thank you.
 3
                    THE WITNESS: Can I get some water?
 4
                    MR. HALL: Sure.
 5
                    (Pause in the proceedings.)
                    (Short Exhibit 4 is marked for
 6
 7
                    identification.)
8
      BY MR. HALL:
                   Okay. I'm showing you a letter dated
            Q.
10
      January 23, 2012. It was directed to you and
11
      Great Bay Municipal Coalition. It attaches a number
12
      of reports and analyses done by HydroQual, and
13
      there's a fair amount of information regarding the
14
      long term trends and various parameters at a number
15
      of stations in Great Bay.
                    Dr. Short, are you familiar with this
16
17
      letter?
18
                   Mm-hmm.
            Α.
19
            Q.
                   Okay.
20
            A .
                   Yes.
21
                   Did you look at the HydroQual report and
            Q.
22
      the attachments to look at the trend in data analyses
23
      that was in this correspondence?
```

1 A. No. 2 Q. No.

- Can you tell me why you didn't look at it?
 - A. I was rather put off by the letter, and the appendices seemed long and excessive and I just didn't bother.
 - Q. You did read the cover letter, though; right?
 - A. Yes.
 - Q. I'd like to ask you about a couple of the statements in the cover letter that's on the front page, the A, B, C, and D, and I'd like to go through these four bullets and ask you to tell me what in fact is incorrect with the statements that are in those bullets, if anything is in fact incorrect with them. And they're based on the analysis that HydroQual did and the coalition's review of the long-term-trend data.

Bullet A: "HydroQual is saying that it's confirmed that there were no analyses or data in the record." And when we're talking about in the record, we're talking about the 2009 criteria

1 document and papers that were submitted to TAC and 2 things that were, you know, made available to the 3 public. That's what we're talking about. 4 Where does it say that? A . 5 Q. No. That I'm explaining. Okay. But you didn't say that in the 6 Α. 7 letter? No. I mean, what HydroQual did was, 8 Q. they contacted Phil Trowbridge and asked him for all 10 the background information they could find on various 11 parameters that were mentioned in your earlier 12 e-mail. 13 MS. VAN OOT: I think you need to set a 14 foundation for the question. 15 MR. HALL: Well, on this -- the 16 foundation for these questions go back to Dr. Short's statements in the December 22 17 18 e-mail that talks about long-term research and 19 monitoring confirming that eelgrass had 20 disappeared due to excessive algal growth 21 caused by increasing nitrogen levels. 22 MS. VAN OOT: No. Your question was

directed towards A, B, C, and D --

1 MR. HALL: Yes. 2 MS. VAN OOT: -- and you prefaced it 3 with a reference to specifically HydroQual has 4 confirmed there are no analyses or data in the 5 record showing the following, and then you went on to explain what your understanding of 6 7 the record is. MR. HALL: Okay. 8 MS. VAN OOT: And I just don't know 10 that the Professor Short has the same 11 understanding of the record. So your question 12 is unfair. 13 BY MR. HALL: 14 Q. I'll just ask you whether you agree with 15 the statements, that there's no information showing 16 transparency has materially decreased during the 17 period of significant eelgrass decline --18 MS. VAN OOT: Same objection. 19 Q. -- in Great Bay. 20 MS. VAN OOT: Same objection. 21 MR. KINDER: Just ask the first 22 question. 23 MS. VAN OOT: Right.

1 MR. HALL: Well, he just did. 2 MS. VAN OOT: No, he didn't. He said 3 no information in the record. MR. HALL: Okay. 4 5 MS. VAN OOT: Without establishing what Professor Short's understanding of is the 6 record. If you want to ask him whether he --7 BY MR. HALL: 8 *Q. Dr. Short, do you disagree with the 10 statement that transparency has not materially 11 decreased during the period of significant eelgrass 12 decline in Great Bay? MS. VAN OOT: That is not what it said. 13 14 MR. HALL: Well, I'm now asking the 15 question the way I want to. 16 MS. VAN OOT: Well, you can't say that 17 you're asking a question based on A, B, C, D, and then read A incorrectly. 18 19 MR. KINDER: He's restated the 20 question, so he can proceed. 21 MS. VAN OOT: No, he can't. Well, he can proceed over my objection. 22 23 MR. KINDER: Okay.

1	MR. HALL: Correct.
2	MS. VAN OOT: Do you understand the
3	question?
4	THE WITNESS: Not completely.
5	MS. VAN OOT: Why don't you could we
6	read back the question, the last question.
7	*(Last question read back by the
8	reporter.)
9	MS. VAN OOT: Could you do it again,
L 0	because that's not what A says.
1	*(Last question read back by the
L 2	reporter.)
L 3	MS. VAN OOT: A says does not have
L 4	not "materially decreased," and it doesn't
L 5	have "Great Bay" in it.
L 6	So are you asking him if you want to
L 7	ask him that question, that's fine. But you
L 8	said you were asking him about A, B, C, and D.
L 9	Q. Could you please answer the question I
20	posed, Dr. Short?
21	MS. VAN OOT: Read it back one more
22	time and listen carefully.
23	A. It's not what's said here, so I'm not

```
1
      sure -- do you want me to answer the one that --
 2
            Q.
                   Yes.
 3
                   MS. VAN OOT: Could you read back the
 4
            question, please.
 5
                   *(Last question read back by the
 6
                   reporter.)
                   It's such a double negative that it's
 7
            A .
      very hard to get your head around it.
8
                   I guess I'd like to know what you mean
10
      by "materially decreased." I mean, is this a
11
      statistical statement or some other --
12
            Q.
                  Enough to significantly affect eelgrass
13
      growth.
14
               And you said, in your question,
            A .
15
      "Great Bay." But in here, we're talking about the
16
      Great Bay Estuary. So are you talking just about
17
      Great Bay or the whole system?
                   Let's do Great Bay, and then we'll do
18
            Q.
19
      them one at a time.
20
            Α.
                   Okay. The transparency has decreased
21
      significantly in the Great Bay Estuary.
22
            Q. Okay. And what data do you base that
23
      on?
```

1 Observation, personally, and the A. master's student that I spoke of earlier, the thesis. 2 3 And this master's thesis covers what 0. 4 period of time? 5 I believe it was 2007 to 2009, but I'm Α. not positive. 6 7 Q. 2007 to 2009. Is that based on data from that period? 8 Probably -- basically, but maybe going 9 *A* . back to 2006. 10 11 Q. To your knowledge, is there any data 12 from 2005 backward, showing that transparency had 13 significantly decreased in Great Bay? 14 There is data in the PREP reports, but I A . 15 don't remember the specific time periods that they 16 would have used. 17 Q. And do you recall which PREP report you believe this data was in? 18 19 I think it's in the State of the Α. 20 Estuaries report. 21 Q. Do you recall which one? 22 A . 2006. 23 2006? Q.

```
No. 2009.
 1
             Α.
 2
                    2009?
             Q.
 3
                    Or both, maybe.
             Α.
 4
             Q.
                    Okay. Same question: Is there data
 5
       that shows -- that is confirmed that transparency has
      materially decreased in the Piscataqua River over the
 6
 7
      period of eelgrass decline in that water body?
 8
             Α.
                    Yes.
                    And where is that data?
             Q.
10
                    That's the same master's thesis.
             Α.
11
             Q.
                    The same master's thesis.
12
                    Has that data been presented to DES and
13
      EPA?
14
             Α.
                    No.
15
             Q.
                    No.
16
                    It was offered to them.
             Α.
17
                    Portsmouth Harbor is the --
             Q.
18
             Α.
                    Yes.
                           Same.
                    Same time frame?
19
             Q.
20
             A .
                    Mm-hmm.
21
             Q.
                    Same period?
22
             Α.
                    Mm-hmm.
23
                    Any other datasets?
             Q.
```

1 MS. VAN OOT: Form of the question. 2 Α. No, I don't believe so. 3 Now, HydroQual wouldn't have had access Q. 4 to this master's thesis? 5 I don't know what HydroQual did. Α. I mean, it's not generally available; 6 Q. 7 right? 8 That's right. Α. Is there data showing that the existing 9 Q. transparency in Great Bay, Little Bay, or Portsmouth 10 11 Harbor is insufficient, given the tidal variation in 12 the system? Insufficient for what? 13 Α. 14 Q. To support eelgrass growth. 15 A . Yes. 16 Q. And --17 Α. The same master's thesis. 18 Q. Same master's thesis. 19 Do you know if that data is in any 20 PREP -- do you know if there were any other data in 21 a PREP report or any DES report that would be 22 publicly available? Not that related to the tidal variation. 23 Α.

- Q. Okay. Can you -- is there any data or analysis showing that nitrogen triggered excessive phytoplankton growth, significantly lowering transparency levels anywhere in the estuary?
 - A. I believe that's in the 2009 PREP report, State of the Estuaries report.
 - Q. So you think the PREP report showed the nitrogen triggered phytoplankton growth, which then triggered a lowering of transparency, and that's in the PREP report?
 - A. No, I wasn't targeting that aspect of the question. They show trends in nitrogen over that time period.
 - Q. They show trends in nitrogen?
 - A. Right.

- ${\it Q.}$ I agree that the PREP report certainly showed trends in nitrogen, Dr. Short. There's no question about that.
- Do you know if the PREP reports also showed that the trends in nitrogen caused a trend in phytoplankton growth?
 - A. I don't know if they showed that or not.
- Q. Don't know. Okay.

1 And do you know if the PREP reports 2 actually contained the transparency levels changing 3 over time? 4 Not expressed as transparency, no. Α. 5 What would it have been expressed as? Q. Suspended sediments or suspended 6 Α. 7 sediments and phytoplankton. Okay. So -- with your thesis that if 8 Q. 9 the suspended sediments go up, the transparency is 10 increased? 11 Α. Right. I mean, that's basic oceanography, you know. 12 13 I wasn't saying I was disagreeing. Q. was just trying to understand the basis of the 14 15 statement. Thank you. 16 Do you know of any data or analyses 17 showing suspended algal growth is a substantial component affecting water column transparency 18 19 anywhere in the estuary? 20 So you're talking phytoplankton? A . 21 Q. Yes, sir. 22 Not in a single document, no. Α. 23 When you say "not in a single Q.

1 document" --2 Α. Well, PREP shows that -- PREP shows the 3 increases in phytoplankton, I believe, and it shows 4 decreases in -- or increases in nitrogen and 5 increases in phytoplankton, as part of the whole nitrogen dynamics. 6 7 0. Okay. Do any of those analyses show that the phytoplankton component is a very 8 significant component of what's affect -- what would 9 affect light transmission in the bay? 10 11 Α. I don't think they look at that 12 specifically. 13 Q. Okay. So in terms of some of the other 14 earlier things that we covered, and I certainly don't 15 want to put words in your mouth, I want to --16 withdraw that question. 17 With regard to the Piscataqua River, 18 can you tell me what the state of the eelgrass 19 condition is there? 20 It's completely gone from the upper A . 21 Piscataqua. 22 It's completely gone? Q.

23

A .

Yes.

- 1 Q. Is it gone in both the areas that are 2 shallow and deep?
 - A. Yes. They're not -- they're not shallow like the areas in Great Bay are shallow.
 - Q. But are there areas in the upper Piscataqua where eelgrass are -- would have been in some shallower zones, or had been?
 - A. Historically --

3

4

5

6

7

8

10

15

16

17

18

19

- MS. VAN OOT: Wait, wait. I object to the form of the question. You can answer.
- A. Historically, they may have been.

 But -- well, there's some historical data that

 suggests that they -- that it was there. But not

 since I've been observing it.
 - Q. Do you know if in the shallow areas
 of -- the upper Piscataqua and the lower
 Piscataqua -- because I know you've done quite a more
 bit more research, I believe, on the lower
 Piscataqua.
 - A. Mm-hmm.
- Q. So the shallower areas of the upper
 Piscataqua and the lower Piscataqua, do you know if
 the transparency levels are insufficient in those

```
1
      areas to maintain eelgrass growth?
 2
            Α.
                    Can you tell me where your demarcation
      of upper and lower is? Are we talking the whole
 3
 4
      Piscataqua from the Mildred Long Bridge north?
 5
                    Yeah. Why don't we try that.
            Q.
                   No, I can't tell you.
 6
            Α.
7
            Q.
                   You can't tell me. Okay.
                    In response to the letter, Exhibit 4,
8
9
      to Dr. Short, you sent -- you sent some e-mails back
      to Dean Peschel; correct?
10
11
            Α.
                    Yes.
12
                    MR. HALL: Okay. I'd like this marked
13
            as Exhibit 5.
14
                    (Short Exhibit 5 is marked for
15
                    identification.)
16
                   This is an e-mail to Dean Peschel.
            Q.
17
      is dated -- there are actually two e-mails. One is
      dated February 6, 2012, and the other one is also
18
19
      dated February 6, 2012. Looks like one e-mail was
20
      sent about a half an hour after the prior one.
21
                    MS. VAN OOT:
                                  No, no.
22
                    MR. HALL: It looks like one came out
23
            at 10:07 and the other one came out at 10:31
```

1	is what I have for the two e-mails.
2	MS. VAN OOT: I'm not following you.
3	MR. HALL: Marty, if you look at the
4	top of the page, it tells you what the time it
5	was sent. It says Monday, February 6, 2012,
6	10:07 a.m.
7	MS. VAN OOT: That is the full reading
8	of the e-mail from Mr. Peschel to his counsel
9	and everybody else in this room, not the
10	e-mail from
11	MR. HALL: Oh. Right you are. I'm
12	sorry. That was my confusion.
13	MS. VAN OOT: That's what I thought.
14	MR. HALL: Here this thank you
15	for that clarification.
16	This e-mail from Fred Short to Dean
17	Peschel was on February 4
18	MS. VAN OOT: The first one.
19	MR. HALL: the first one, at 2012,
20	at the impressive time of 6:52 a.m. in the
21	morning.
22	MS. VAN OOT: 6:54.
23	MR. HALL: I've got 6:52 on the first

```
1
            one. And then the second one was sent at 6:54
 2
            a.m. in the morning.
 3
                   MS. VAN OOT: Okay. Gotcha.
                   MR. HALL: And it's -- one is labeled
 4
 5
            "papers 1 of 2" and the other one says "papers
            2 of 2."
 6
 7
      BY MR. HALL:
            Q. Okay. Dr. Short, can you tell me what
8
      this -- what this e-mail is all about, from you to
9
10
      Dean Peschel?
11
            Α.
                  I believe in an earlier e-mail I said I
12
      would send some publications, and they weren't
      included with that e-mail.
13
14
            Q.
                 Okay.
15
            A .
                  And this was a follow-up, sending them
16
      in two separate e-mails.
17
            Q.
                   Okay. And why were you sending those
      publications off to Dean Peschel?
18
19
               I believe he requested background
            A .
20
      information that supported my statements.
21
            Q. And the statements that you're talking
22
      about are the statements that were in the December 22
23
      e-mail?
```

- 1 A. Yes. Exhibit 2.
 - Q. Exhibit 2? Would that be correct?
 - A. Yes.

- Q. Okay. So I've got -- oh, 12 or so papers that you sent along, and we could go through each one. Maybe we can just -- you can just tell me with regard to each paper, tell me whether or not the paper had Great Bay-specific data and analysis to it or if it was just a more generalized research paper. If you know.
- A. My assumption in sending these papers was that the oceanography and the hydrodynamics and the ecology of Great Bay is not that different than ecological and -- ecological seagrass and eelgrass populations in other locations.

So many of those were related to other studies. For example, identification of loss of eelgrass in Waquoit Bay, Massachusetts, back in the '90s, that basically followed the exact same scenario we see happening here, 20 years ago.

Q. Okay. So why don't we -- why don't we just try to quickly go through these, and then you can tell me which one is a Great Bay and which one

1 wasn't. 2 A . Okay. 3 And we can go from there. Q. 4 MR. HALL: I think we'll probably just 5 mark these in sequence. Marty, I can give you 6 a copy on each one, but I'm just going to ask 7 him if it's a Great Bay or not a Great Bay 8 study. MS. VAN OOT: I'd like a copy. 10 MR. HALL: Sure. 11 Q. Dr. Short, the paper entitled "Nitrogen 12 Uptake by Leaves and Roots of Seagrass, " and I will 13 not try to pronounce the name, was that a study done 14 specifically for Great Bay or not? 15 Α. No. MR. HALL: Let's mark that as Exhibit 16 17 6. 18 (Short Exhibit 6 is marked for identification.) 19 20 Q. The next paper is titled "Effects of 21 Sediment Nutrients on Seagress: Literature Review 22 and Mesocosm Experiment." 23 Was this specific to Great Bay?

- 1 It was done while I was at the Α. 2 University of New Hampshire, and I consulted with 3 Dr. Art Mathieson, who is our seaweed ecologist at 4 the lab, and I did talk about experimental mesocosms 5 with eelgrass. So it was a study done in Great Bay, or the Great Bay watershed, but in tanks, rather than 6 7 in the bay itself. 8 Q. Okay. And --
 - A. My thinking was influenced by what I was observing at the bay.
 - Q. That's quite all right.
 - Did that study have anything to do with transparency, to your knowledge?
 - A. No. This was -- this was part of a volume from Aquatic Botany that I was the editor for, and there were other papers in that volume that covered transparency, photosynthesis transport, those sorts of things.
- MR. HALL: Okay. Let's mark it as No.
- 20 7.

9

10

11

12

13

14

15

16

17

- 21 (Short Exhibit 7 is marked for
- identification.)
- 23 Q. Here's another paper entitled

```
1
      "Sustaining Eelgrass to Manage a Healthy Estuary."
      And this was -- looks like a 1989 publication.
 2
 3
                    Was this specific to Great Bay, and did
 4
      it have anything -- if so, did it have anything
 5
      specifically to do with transparency light levels
 6
      necessary for --
 7
            A .
                    Yes.
                    MS. VAN OOT: Well, wait.
8
                    Objection to the form of the compound
10
            question.
11
            Q.
                    So is it specific to Great Bay?
12
            Α.
                    It was specific to Great Bay and the
13
      mesocosm experiments were run in Great Bay water,
14
      Figure 4 and -- well, all of them, all of the
15
      mesocosm studies. But Figure 4 shows how eelgrass
16
      growth was affected by reduced light, and those were
17
      experiments done at the lab.
18
                    Was the reduced light related directly
            Q.
19
      to conditions in Great Bay?
20
            Α.
                    No.
21
            Q.
                   No?
22
            Α.
                    They were -- they were not.
23
                    MR. HALL: Okay. Let's mark that as
```

1 Exhibit 8. 2 A . This is also a paper that summarizes the 3 effects of various impacts of -- talks about being smothered by sediments, turbidity effects, those 4 5 things that are all happening in Great Bay presently. (Short Exhibit 8 is marked for 6 7 identification.) You mentioned about plants being 8 Q. smothered in Great Bay. 9 I said smothered and other factors that 10 Α. 11 influence eelgrass as in Great Bay. 12 Q. Oh, I'm sorry. 13 Α. It's okay. You didn't paraphrase me 14 correctly. 15 Q. Sorry. So are eelgrass being smothered 16 in Great Bay? 17 Α. No. 18 Okay. I was just confused. I didn't Q. 19 think they were, and I was just wondering if I had 20 heard incorrectly. I apparently had. 21 This next paper, "Natural and Human-22 Induced Disturbances of Eelgrasses, " is this a

23

Great Bay-specific paper?

```
1
                    MS. VAN OOT: Wait. Are you marking
 2
             that?
 3
                    MR. HALL: I will.
                    THE REPORTER: It will be 9 when we get
 4
 5
             there.
 6
                    Yes, it does talk about Great Bay.
            A .
 7
             Q.
                    It talks about Great Bay or --
8
                    It includes data from Great Bay.
            A .
                    Includes data from Great Bay?
             Q.
10
                    Yes. It's a seagrass study that is
             Α.
11
      global in scope.
12
             Q.
                    That is what in scope?
                    "Global."
13
             Α.
14
             Q.
                    Global in scope.
15
            A .
                    The same issues that are happening in
16
      Great Bay are happening all over the world.
17
                    Could this study tell me what the
             Q.
18
      necessary transparency level needs to be in
19
      Great Bay?
20
                    I don't think so, no. Only that
            A .
21
      transparency is something that causes eelgrass
22
      decline almost everywhere.
23
                    Something that may cause eelgrass
             Q.
```

1 decline; correct? 2 Α. Yes. 3 MR. HALL: Okay. Thank you. That's 9. (Short Exhibit 9 is marked for 4 5 identification.) 6 MR. HALL: Off the record. 7 (Discussion held off the record.) BY MR. HALL: 8 Q. Back on the record, please. 10 Dr. Short, this report entitled 11 "Quantifying Eelgrass Habitat Loss in Relation to Housing Development and Nitrogen Loading in Waquoit 12 13 Bay, Massachusetts, " is this a Great Bay-specific --14 Α. Yes. This was done again while I was 15 Jackson Lab, in conjunction with Dave Burdick, who is 16 a scientist at the Jackson Esturine Lab, and it 17 documents the loss of eelgrass as a result of -well, the loss over time, and relates the losses to 18 19 increasing housing in the watershed and increasing 20 nitrogen loading into the watershed. 21 And this is a watershed in Q. 22 Massachusetts? 23 It's a watershed in Massachusetts. Α.

Q. Okay.

THE REPORTER: That will be 10.

(Short Exhibit 10 is marked for

identification.)

- Q. I'd like to show you another paper entitled "The Seagrasses of the Western North Atlantic." It would appear to be some type of survey paper, but if you could please tell me about it.
- A. A chapter which I published with my wife in World Atlas of Seagrasses, which I was the editor for -- an editor -- and it talks about the North Atlantic, and I suspect talks about Great Bay as well. Yes, it does.
- Q. Okay. Is there information in this document that would tell me what the transparency level needs to be to protect eelgrass in Great Bay?
- A. That's -- it might. The case study 20.1 on the second page is about Great Bay. I haven't reread it, but it talks about the problems facing Great Bay and about the transplant studies that we did in the Piscataqua River, which thrived for a while until the conditions in the Piscataqua River got to be too bad to support them anymore.

1 Is there specific information in Q. Okay. there that I could look at -- that one could look at 2 3 to tell me, "This level of nitrogen is going to cause 4 this level of transparency impairment or anything 5 like that? 6 All that in one paper, you've got to A . 7 fund somebody to do that, and not just -- otherwise, 8 it's all put together from little studies that are unfunded or something like that. 10 Would I take it from your pithy response 0. 11 to me that the short answer would be that information 12 is not --13 That would be a no. A . 14 Q. That would be a no. Okay. Thank you. 15 (Short Exhibit 11 is marked for 16 identification.) 17 Q. This next document is a page titled "Global Overview: The Distribution and Status of 18 19 Seagrasses." 20 A . This is also from the World Atlas of 21 Seagrasses. Introductory chapter. 22 0. Introductory chapter? Okay.

MR. HALL: Let's just mark that as

23

(Short Exhibit 12 is marked for identification.)

Q. I'd like to give you a copy of a paper that's called "Development of a Nutrient Pollution Indicator Using Seagrasses Among Nature Gradients in Three New England Estuaries."

Can you tell me whether or not this paper provided information on the transparency levels necessary to protect eelgrass in Great Bay?

- A. This is specifically about Great Bay and two other New England estuaries, one being Waquoit Bay, the one we talked about before, that had the eelgrass decline, and the other one being Narragansett Bay, which is a deep-water, phytoplankton-dominated system, which is also -- most of it's eelgrass.
- Q. Okay. Are there transparency analyses in that paper.
- A. There might be. It really don't know.

 I can't remember. But it's -- the nice part about
 this paper is it shows the deep-water system, which
 is similar to the Piscataqua, and the shallow-water

system like Waquoit Bay, which is similar to what's going on in Great Bay, and how different types of nutrient loading into the system affect how -- because it's a response.

For example, in Waquoit Bay, where it's a shallow, flat system, it's affected by macroalgae as in Little Bay, and the phytoplankton-dominated system which we have in Narragansett Bay, it's light limitation, and that has decreased and caused the losses.

- Q. Do you know if the phytoplankton levels in Narragansett Bay are significantly higher than those in Great Bay?
- A. Narragansett Bay is a very big bay, and there's almost any phytoplankton level you want, depending on where you go. It's not -- you can't really take an average from there and compare it.

 There are, I think -- I would guess there are many places in Narragansett Bay where it is higher than it is in Great Bay proper. That would be accurate.

MR. HALL: Okay. Let's mark that as Exhibit 13.

(Short Exhibit 13 is marked for

identification.)

Q. The title of this paper is "Subtidal Eelgrass Declines in the Great Bay Estuary, New Hampshire and Maine, USA."

And, Dr. Short, can you tell us a little bit about this paper.

- A. Mm-hmm. The first author on this paper was one of my students, and the data presented is from the Great -- from the New Hampshire Port Authority Mitigation and Monitoring Program. And it looks at the -- essentially the biomass and the structure of eelgrass beds from 2001 to 2007 -- 8, I guess.
- Q. Does this paper show that the eelgrass beds are declining?
 - A. Yes.
 - Q. And can you tell me where it shows that?
- A. Well, Figure 2 are four sites in the Piscataqua River and one in Dover Point, that are all showing eelgrass decline.
- Q. Okay. Does this paper anywhere measure the nutrient level or the transparency level occurring over time at these sites?

- A. No. This is specifically looking at the eelgrass data itself.
 - Q. Okay. So this paper doesn't tell me what caused the eelgrass decline; it just says the eelgrass declined occurred?
 - A. Correct.

Q. Okay. I have been curious about this for quite some time, so I feel compelled to ask you a couple questions about this data. And I was hopeful, because you had identified it as an important paper, you could give us an idea of what's going on.

What is the OCC site?

- A. That's Outer Cutts Cove.
- Q. Okay. Where is that located?
- A. Just above the Mildred Long Bridge, the lower Piscataqua.
 - Q. So that's near the mouth, towards the mouth of the estuary?
 - A. No. It's right by North Mill Pond, by where the Port Authority dock is.
- Q. Okay. And can you explain something to me, from Figure 2, if you have an opinion as to cause.

The OCC site is declining since 2001, it appears, based on the line you've got drawn through the data.

A. Mm-hmm.

- Q. The T1 site, which is a bit north of that, is also declining since 2001. But the T3 site, a little further upstream, is actually increasing for several years, and then it doesn't decline until -- it starts to decline in, say, 2004 or later. We see the same thing happen at the R2 site a little further upstream: that it is first increasing during the period when T1 and OCC -- or decreasing, and then doesn't start declining until 2004, say, in that time frame. And then last but not least, Dover Point, which is -- is that part of Little Bay?
 - A. It's in Little Bay, yes.
- Q. Okay. Dover Point is increasing from 2003 to 2005 and doesn't start -- looks like start declining, until '6 or '7. It looks to me like the decline in eelgrass is working its way up the system.
 - A. Mm-hmm.
 - Q. Can you explain what's happening here?
- A. No. It looks like it's working its way

up the system. But I don't have the nutrient data.

We don't have -- we have almost no data in this part

of the Piscataqua River. PREP has no -- or DES has

very little data in this part of the river.

So it -- I mean, it's -- these -- all

these stations are between the Dover discharge and

the Portsmouth Harbor discharge. And as to why

the Portsmouth Harbor discharge. And as to why
they're -- we also have comparable data for this
time period from that -- from what's happening to

the deep edge of the eelgrass bed, and it basically follows the same pattern.

Q. Do you know -- well, let me ask you, just because you've said you've looked at data in the system over time, which area has the best transparency and the best water quality -- the best -- the lowest nitrogen number and the best transparency? Is it the OCC site? Or which of these

MS. VAN OOT: Object to the form of the question.

Q. Do you know?

sites is the best water quality?

- MS. VAN OOT: You can answer.
- A. I guess I probably have an opinion on

```
1
      it, but I don't specifically know.
 2
            Q.
                   Well -- and what would your opinion
      might be?
 3
 4
                   MS. VAN OOT: I think that's beyond the
 5
            scope of the protective order.
                   MR. KINDER: What part of it?
 6
 7
                   MR. HALL: He cited this as one of the
8
            bases for the response on the letter that was
            sent to the coalition that was --
                   MS. VAN OOT: No, he didn't. He cited
10
11
            it as an article that he sent at the request
12
            of the City of Dover's consultant.
13
                   MR. HALL: No, that's not quite right.
14
            The City of Dover's consultant sent a letter
15
            and said, "Where's your backup information for
            A, B, and C?"
16
17
                   MS. VAN OOT: Okay. But you're not
18
            going to do an end run and ask him for
19
            opinions beyond the statements that he made in
20
            the e-mail. That was the court's order.
21
                   MR. KINDER: No, I think that -- I
22
            think that --
23
                   MR. HALL: Well, I could go to the
```

1	e-mail and show you the statement, and I could
2	ask
3	MS. VAN OOT: You could do anything you
4	want. But I'm
5	MR. HALL: We could argue about the
6	documents that line up with that statement.
7	MS. VAN OOT: Do you have a copy of the
8	court order?
9	MR. KINDER: Well, let's find out if he
10	has does he have an opinion?
11	MS. VAN OOT: He said he had an
12	opinion.
13	MR. KINDER: Oh, okay.
14	MS. VAN OOT: But my understanding of
15	the court's order was that Professor Short was
16	not going to be compelled to testify as to
17	opinions he has as an expert witness beyond
18	his observations that were the basis of his
19	e-mail
20	MR. KINDER: Well, I think that's
21	what
22	MS. VAN OOT: and his involvement
23	with respect to the to the 2009 criteria.

```
1
                   MR. HALL: Let me rephrase the
 2
            question, and we may be able to simply avoid
            any thought of problems.
 3
 4
      BY MR. HALL:
 5
                  Dr. Short, I believe you said you're not
            Q.
      certain why this pattern of decline occurred.
 6
7
      here's my question.
                   Comparing the DP site, which is Dover
8
      Point, which is in Little Bay, compared to the OCC
9
      site, which of those two sites has the lower
10
11
      nitrogen and the better transparency level?
12
                   MS. VAN OOT: That's a fact question.
13
            You can answer it if you -- if it --
14
                   THE WITNESS: A what question?
15
                   MS. VAN OOT: A fact question.
16
                   THE WITNESS: Oh.
17
                   MS. VAN OOT: Based on the data that's
            shown in that exhibit.
18
19
                   THE WITNESS: Well, he's asking for the
20
            cause.
21
                   MS. VAN OOT: All right. Well, that's
22
            an opinion.
23
            Q. Well, I'm just curious as to -- you
```

1 know, we're seeing declines, but how were they 2 related to the water quality? Which is the essence of what we're all concerned about today. 3 4 MS. VAN OOT: You want his opinion as 5 to how they relate to the water quality? MR. HALL: No. I want to ask him which 6 7 one has the lower water quality -- which one has the poorer water quality first. 8 MS. VAN OOT: Do you have an opinion as 10 to which one has a lower quality? 11 THE WITNESS: No. I don't think I want 12 to be quoted on that. 13 BY MR. HALL: 14 Q. Okay. You mentioned you didn't look at 15 the HydroQual response. 16 Α. Mm-hmm. 17 Q. Okay. Were you present at -- strike the 18 question. 19 Do you know if the transparency levels 20 present at the time these eelgrass were declining at 21 these various sites in the Piscataqua River and down 22 to where the OCC is, do you know if the transparency 23 level was insufficient to allow for eelgrass growth?

Not at all sites. I don't know 1 Α. Yes. for all sites, but I do know for the Granger sites. 2 3 Okay. Which sites was it insufficient 0. 4 to allow for eelgrass growth? 5 I would have to go back and look at A . that. 6 Okay. But that's not contained in this 7 Q. 8 report? A . No. 10 Q. Okay. 11 Not from -- yes, where eelgrass Α. 12 disappears, is what it should say. 13 Q. When HydroQual looked at your report, 14 they went back -- and I'm going back to Exhibit 4 --15 they went back, and, for each of the sites, looked at 16 the transparency level and the chlorophyll-a level and the nitrogen level in each of those locations. 17 MS. VAN OOT: Is there a foundation for 18 19 this? He said he didn't look at the HydroQual 20 report. 21 Q. Assuming that the data is correct --22 MS. VAN OOT: Why should he assume 23 that?

```
1
                   My data or their data?
            Α.
 2
                   MR. HALL:
                              No. Because I'm using it --
 3
            I'm asking him to assume that for the purpose
 4
            of the question.
 5
                   MS. VAN OOT: Which is a great question
            for an expert witness.
 6
 7
                   MR. LUCIC: Let him finish the question
            first, and then --
8
                   MR. HALL: Yeah.
10
                   MS. VAN OOT: Okay.
11
      BY MR. HALL:
12
            Q.
                   Assuming these data are correct, does
13
      these data show that the transparency level in the
14
      Piscataqua River or the OCC site is insufficient to
15
      maintain acceptable eelgrass growth?
16
                   MS. VAN OOT: If you can answer --
17
            Q.
                   If you know the answer to that question.
18
                   MS. VAN OOT: -- based upon the
19
            assumption you are being asked to make.
20
                   I -- I don't -- I would have to look at
            A .
21
           I don't know enough about what this data came
      it.
22
      from. I don't know.
23
                   Okay. Assume the data are correct.
            Q.
```

1 Well, just by way of foundation --2 Α. Yeah, but I don't think they are, so it's hard for me to make that statement. 3 4 Well, I'll ask you to assume that they Q. 5 are. 6 If the data are correct, is this 7 transparency level at these -- at the T3, T1, and OCC site and R2 site, is that sufficiently --8 sufficient to maintain an acceptable level of 9 eelgrass growth? 10 11 MS. VAN OOT: I'm going to object. You're asking him for an opinion based on the 12 13 type of data that's generally relied on by 14 experts, and this is data that he hasn't even 15 seen and doesn't know is accurate. So I think 16 that's beyond the scope of the protective 17 order. 18 MR. KINDER: We're asking about 19 essentially an opinion that he expressed in 20 this December 22nd e-mail, which is 21 precisely --22 MS. VAN OOT: And you can ask him about 23 that. But you can't ask him to give opinions

1 on data that he hasn't seen or reviewed, and 2 ask him to give an expert opinion. That was clearly what the court said. He said -- the 3 4 court said that he could be asked about the 5 statements, the factual basis for the statements that he made in the e-mail. That's 6 7 it. MR. HALL: I will rephrase it. 8 MS. VAN OOT: And I'm sure you want to comply with the court's order. 10 11 BY MR. HALL: 12 Q. Dr. Short, did you, in indicating that 13 transparency is insufficient in Portsmouth Harbor and 14 in the -- I guess this is called the lower Piscataqua 15 River -- that transparency was insufficient in those 16 sites, did you look at DES's database of transparency 17 to see what the transparency was in those locations? 18 Α. No. 19 Q. I have no further question on that. 20 MR. KINDER: Well, okay. Do you want 21 to take a break? 22 0. Dr. Short, would you like to take a

23

five-minute break?

```
1
            Α.
                    Yeah.
 2
            Q.
                    Okay. Thank you very much for the
 3
      clarification on the question.
 4
                    (Recess taken from 2:44 to 2:55 p.m.)
 5
                    (Short Exhibit 14 is marked for
                    identification.)
 6
 7
      BY MR. HALL:
                    Okay. Dr. Short, if we could go back on
 8
            Q.
      the record.
10
                    You mentioned earlier that a number of
11
      your opinions are based on some student work, in
12
      particular, a particular master's thesis that has
13
      relevant data in it.
14
                    Could you tell me the name of that
15
      master's thesis?
16
                    MS. VAN OOT: I'm going to have to have
17
            to interpose an objection here, only because
            work done by a college student at the
18
19
            University of New Hampshire is subject to the
20
            Buckley Act amendments, and Dr. Short cannot
21
            discuss anything to do with his students or
22
            their papers unless they're public. I have
23
             it -- I believe that's correct.
```

Yeah. 1 Α. 2 You can't tell me the name of the paper? Q. 3 I probably couldn't anyway. I could Α. 4 probably tell you the name of the student. 5 Well, I don't want to know the name of Q. the student. I don't want that type of private -- so 6 7 you don't -- you're uncertain as to the name of the 8 paper. 9 Do you know if the paper has been accepted for publication? 10 11 Α. I know that it has not. 12 Q. Okay. Is there some on the type of 13 peer-review process, other than whoever is the 14 master's adviser on the paper, to ensure that --15 quality-assure the data or things like that? 16 Yes. For a master's thesis, it's a Α. 17 three-faculty committee that reviews it. 18 Q. Okay. 19 And for PhDs, it's usually five. A . 20 It's usually five. Okay. Q. 21 So just to recap, we don't know the

A. We're talking about multiple papers;

name of the paper. It's probably --

22

23

1 right? Or are we talking about just one paper? 2 Q. We're talking about the one paper you were referring to, the 2007-2009 paper. 3 4 Α. Okay. 5 And it's not likely to be published? Q. I'm hoping it will be published, yes. 6 A . 7 Q. But you don't know if it will? I don't know if it will or not. 8 A . Q. Okay. Is there any planned follow-up research on this paper by the university at this 10 11 point in time? 12 MS. VAN OOT: By the university or the 13 student? 14 It could be -- I'll make it general. By Q. 15 the university. 16 Well, that would probably be me. But 17 since I'm leaving town, probably not. Q. 18 Probably not. 19 On the topic of leaving town --20 Α. You did it. 21 Q. No, I didn't. Hopefully not. 22 -- can you please tell us how long you 23 are going to be gone for and when do you believe you

1 may be back? If you know.

- A. Well, I've been here almost 30 years, and I will be holding the position of seagrass ecologist for the State of Washington, based in Olympia, which is the capital. And I'm on a two-year leave of absence from UNH. Therefore, I should be back in two years.
- Q. Okay. Well, I wish you all the best in your new position and that you enjoy it out there.
- A. Well, it's a neat opportunity, because I get to work on the management side, try to solve situations so they don't get to this point.

(Short Exhibit 15 is marked for identification.)

Q. Okay. I am going to show you a -- it's a series of e-mails. This would be Exhibit 15. And these e-mails start with -- I believe you're in Korea. This e-mails going from July 4, 2008, to the final one on the front is November 13, 2008. These e-mails all concern biomass, the reliability of the biomass that are done for the eel grass maps.

Do you recall this series of e-mails?

A. I -- no. I mean, I recognize them now,

1 but I wouldn't have remembered them if you hadn't 2 shown them to me. 3 Do you recall Phil Trowbridge from New 0. 4 Hampshire DES requesting backup information to show 5 the reliability of the biomass estimates? 6 A . Yes. 7 Q. And do you recall what your -- do you recall what your response was? 8 Α. No. 10 Okay. Well, I'm going to read your Q. 11 response and see if this --12 A . Which one are you reading from? 13 Q. I'm sorry. I'm reading right on the 14 first page. It says, "As the attached e-mail 15 shows" -- and I'm right in the middle of that first 16 full paragraph that says "Al, Phil, and Steve." 17 So Philip Trowbridge back to Al Basile, Phil Colarusso, and Steve Silva at EPA Region 1. 18 19 MS. VAN OOT: I'm sorry. 20 Q. Right here, Fred. 21 Α. Okay. 22 MS. VAN OOT: It's down here.

23

Α.

Okay.

```
1
                   I'll just read it. "As the attached
            Q.
      e-mail --"
 2
 3
                    MS. VAN OOT: Can you wait a second?
 4
                   Okay. I got it.
            Α.
 5
            Q.
                    Sure.
                    "As the attached e-mail shows,
 6
 7
      Dr. Short was not able to provide the needed data.
      Without the missing data, the planned error analysis
8
      cannot be completed and DES cannot consider eelgrass
      biomass as an indicator for the 305(b)/303(d)
10
11
      assessments since quality assurance cannot be
12
      confirmed."
13
                    Do you recall whether or not that's an
14
      accurate statement?
15
            A .
                   I believe it is, yes.
16
                    Okay. Do you recall whether or not you
            Q.
17
      were able to subsequently provide backup information
18
      of quality assurance on biomass measurements to
19
      Mr. Trowbridge?
                    I believe I did. I know we went around
20
            Α.
21
      on it a couple times.
22
                   You believe you did. Okay.
            0.
23
                   And if you had a copy of what you sent
```

1 to Mr. Trowbridge, that would -- we'd be able to receive a copy of that? 2 3 I --Α. 4 Assuming you can find it. Q. 5 MS. VAN OOT: Well, wait a second. 6 Again, the court order said that DES is 7 required to produce those documents in the 8 first instance. Do you know whether or not DES is Q. presently accepting biomass as a reliable indicator 10 11 of eelgrass health in the estuary? Yes, they are. 12 Α. 13 Q. What's your basis for that statement? 14 From discussions that I had with Phil Α. 15 Trowbridge, I believe. 16 Q. Okay. 17 Α. I guess I -- I assume -- I don't know. I don't know -- that's my impression. 18 19 So that's your impression, but you're 0. 20 not certain that it's --21 I haven't talked to Phil in weeks. So I Α. 22 don't know if -- things may have transpired since 23 then.

1 I'm going to point your attention Q. Okay. 2 to the page 2 of that document and in the middle of the first full paragraph, the sentence that starts, 3 4 "Since NHEP never funded the study to actually go out 5 and collect the data for this purpose, what I have given you before is the result of cobbling together 6 7 what data I could from my historic eelgrass collections." 8

Can you describe --

10

11

12

13

14

15

16

17

18

19

20

21

22

23

MS. VAN OOT: Want to finish the sentence, just so it's accurate?

Q. Oh. "Not having any resources to pull together a complete dataset."

Can you tell me what you mean by that you've been cobbling together data for these assessments?

A. Well, I've been collecting data on eelgrass in Great Bay for 30 years, and biomass data is a big part of what all seagrass ecologists measure and -- because it's one of the more robust indicators of the health of the plants. And I went through my various data records and pulled out information where I had both cover and biomass to come up with the

1 best measure of -- the best method for converting cover to biomass. 2 3 Okay. Dr. Short, has anybody 0. 4 independently checked your biomass and eelgrass 5 estimates that are done each time you go out and do a mapping survey? 6 7 MS. VAN OOT: If you know. 8 Q. If you know. A . And if I don't like the question, can 10 you restate? 11 Q. If the question is confusing. 12 Α. It's confusing. 13 Q. Oh. 14 After you complete the mapping study 15 and you've estimated acreage and biomass, is there 16 anyone else that independently checks to make sure 17 that the estimates are done correctly? 18 Phil Trowbridge does, or his technician. A . 19 Do you know whether or not any of your 0. 20 recent estimates have been modified by 21 Mr. Trowbridge? 22 The -- what we're talking about was

this, relative to this e-mail, about calculating

23

1 biomass from cover. And that is a constant. 2 has not changed over time. Okay? Based on this cobbled-together data, never having any funding to go 3 4 out and actually do it, that's what we're stuck with. 5 But -- so now your -- I can't tell if you're asking about that same thing or you're asking 6 7 about --Q. No, I'm asking about something 8 different. 9 10 Α. That's what I thought. 11 Q. When you completed -- have there been 12 any recent reports that your eelgrass acreage 13 estimates or biomass estimates were subsequently 14 amended by --15 Α. Yes. 16 Q. Can you tell me which ones? 17 *A* . Probably not all of them. I know, I think 2009 -- no, 2010 was. And there was another 18 19 year, but I don't remember which it was. 20 And I suppose we'd have to get that Q. 21 information from Mr. Trowbridge? 22 Α. He could tell you that. 23 Okay. These changes in biomass and Q.

acreage estimates, does this happen because of

something that occurred in the field or is it

something that occurred in a -- kind of a review of

the data?

- A. It's -- it's -- no. It's something that occurred in the analysis of the data, processing of data. The data -- the estimates of area are determined from polygons, which is done in GIS.
 - Q. Mm-hmm.

- A. And there were -- inadvertently, there were some polygon overlaps that were not removed.

 And if two polygons overlap and both -- one polygon and the other polygon counts the same value twice, then you have an error. So you have an overestimate.
- Q. Okay. So I noted that some estimates had changed from the 1981 estimate of the eelgrass level in Great Bay. The estimates changed from the 2008 impairment report to the 2009 updated eelgrass impairment report. The 2008 report had the 1981 eelgrass acreage of Great Bay at 1,271 acres. The 2009 report had it as 2,130 acres.

Do you recall any discussions or information regarding the historical eelgrass levels

```
1
      in 1981 and changing the number in that magnitude?
                   Tell me what the numbers were again.
 2
            A .
 3
                   The original number in the 2008 report
            0.
 4
      was 1,271 acres --
 5
                    MS. VAN OOT: You just said 1,281. And
            was that from 1981?
 6
7
                    MR. HALL: I'm sorry. 1271.
                    MS. VAN OOT: Okay.
8
                    MR. HALL: From 1981. These are both
10
            in 1981.
11
            Q. -- and it got changed to 2,130 acres in
12
      the 2009 impairment report.
                   Do you have any recollection of the
13
14
      number changing?
15
            A .
                   Well, from what you read there, it
16
      sounds like the 2008 was Great Bay and the 2009 was
17
      the Great Bay Estuary.
18
            Q.
                   No, no. It's --
19
            Α.
                   That's what you said.
20
                   No. They were both Great Bay.
            Q.
21
                   I don't know that. You'd have to ask
            A .
22
      Phil.
23
            Q.
                   Okay.
```

```
1
                    That's not -- that's --
            Α.
 2
            Q.
                   You don't recall that --
 3
            Α.
                   No.
 4
                    -- that change? Okay.
            Q.
 5
                    All right. I'd like to quickly walk
      you through a couple of the State of the Estuaries
 6
7
      reports, but I want to get an idea of when the bay
      was determined to be eelgrass-impaired. All right?
8
                    MR. HALL: Here's a -- let's mark this
10
            as Exhibit 16.
11
                    (Short Exhibit 16 is marked for
12
                    identification.)
                    This is the 2000 State of the Estuaries
13
            Q.
14
      report, and I'd like to bring your attention to page
15
      28.
16
                   Are the pages numbered?
            A .
17
            Q.
                   Page 28. They're all the way at the
      bottom. They're a little difficult to see.
18
19
                   MS. VAN OOT: Mine's not.
20
                   I don't see any numbers.
            A .
21
                    If you can hand it to me, I can show you
            Q.
22
      page 28.
23
                    MS. VAN OOT: Wait. Did you get mine?
```

```
1
                   MR. HALL: Oh, it is very light.
 2
                   MS. VAN OOT: Yeah. Like nonexistent.
 3
                   MR. HALL: Makes me feel like I should
 4
            have stronger glasses on.
 5
                   MS. VAN OOT: Is there a topic that we
            could look for?
 6
 7
                   MR. HALL: Oh. Here it is.
            Q.
                  In this --
8
                   MS. VAN OOT: Can I wait until I find
10
            the unnumbered page 28?
11
                   THE WITNESS: (Pointing)
12
                   MS. VAN OOT: Thanks.
13
      BY MR. HALL:
14
            Q. Do you know if in the State of the
15
      Estuaries report, Great Bay was considered impaired
16
      for eelgrass?
17
                   MS. VAN OOT: Objection to the form of
18
            the question. How do you -- is there a
19
            definition?
20
            A. What's -- what do you mean by
21
      "impaired"?
22
            Q. How did you determine that eelgrass -- I
23
      mean, you've been doing assessments of eelgrass
```

1 impairments your whole life, haven't you, Dr. Short? 2 Α. (Nodding head) So I'm just -- your definition of 3 0. 4 "impaired" will do. 5 Does this report state that the eelgrass levels in Great Bay are suffering 6 7 impairment? I haven't read this, so I don't know. 8 Α. But I don't believe it does. This is before the --9 the impairment language is something which comes from 10 11 EPA, and they, I think, define it as part of 12 their . . . 13 I'll read you the -- I'll just read you Q. 14 a quote from here. The one that starts, "In the late 15 1980s, eelgrass wasting disease caused a dramatic 16 eelgrass decline in Great Bay Estuary, rousing great 17 concern into the early '90s. However, historic 18 eelgrass beds have made an impressive recovery of 19 acreage and densities." 20 Do you agree with that statement? 21 MS. VAN OOT: Well, you haven't 22 finished the statement or the paragraph. 23 "And the new beds have been observed in Q.

```
1
      areas previously devoid of eelgrass."
 2
                    Do you agree with that statement?
 3
                    MS. VAN OOT: And then there's a
 4
            paragraph --
 5
                    MR. HALL: Can I just ask him my own
            question?
 6
 7
                    MS. VAN OOT:
                                  Sure.
                    MR. HALL: Thank you, counselor.
8
            Α.
                   Yes.
10
            Q.
                   Now, there's some statements below with
11
      regard to Little Bay, right below that paragraph:
12
      "While overall resource is improving, lost eelgrass
13
      in Little Bay have been significantly slower to
14
      recover."
15
                    Can you explain why -- or do you
16
      know -- have you ever offered an opinion or an
17
      explanation to DES or EPA why Great Bay had such a
      significant recovery of eelgrass beds after the
18
19
      wasting disease event but Little Bay did not?
20
                    MS. VAN OOT: Did you ever offer that
21
            opinion? Yes or no.
22
                    I have offered it to someone. I don't
23
      remember if DES was part of that. But, yeah, I have
```

1 given that opinion in the past. 2 Q. Can you tell me what it is? MS. VAN OOT: Well, it's beyond the 3 4 scope of his e-mail and the court's order. 5 But --MR. HALL: He may have done it to DES. 6 7 He just can't remember. I'll find out from Mr. Trowbridge if I can find out what the --8 MS. VAN OOT: That's fine, but you're limited --10 11 THE WITNESS: It probably predates 12 Phil. 13 MS. VAN OOT: -- you're limited to the 14 statements that were set forth in his e-mail 15 in terms of his opinions. 16 Yeah. It came back very quickly in A . 17 Great Bay because it's intertidal; shallow; gets a lot of light at low tide, as I've explained to you 18 19 before. And because with the slow onset of the 20 disease, eelgrass became more flowering, produces --21 it's a flowering plant, produces flowers and seeds, 22 and gave it the ability with the high seed production 23 to make a very rapid comeback. At that point it was

```
1
      not -- the water quality was not impaired.
 2
            Q.
                   So at that point the water quality,
      shall we say the water quality -- and that's, I
 3
 4
      guess, a related question I was going to have on all
 5
      of this.
 6
                   The water quality at the time that this
7
      regrowth occurred in Great Bay, the water quality
      was acceptable for eelgrass growth, I take it?
8
                   Yes, I believe it was.
            Α.
10
                   MR. HALL: Okay. All right. Let's
11
            just mark -- that's already marked; right?
12
                   MS. VAN OOT: Which year was this
13
            report?
14
                   MR. HALL: That was 2000.
15
                   MS. VAN OOT: 2000? Okay. It doesn't
16
            say on it.
17
                   MR. HALL: I know. You have to go
            hunting into the middle of the report to find
18
19
            it.
20
                   (Short Exhibit 17 is marked for
21
                   identification.)
22
            0.
                   Dr. Short, I'll show you yet another
23
      report. This is the 2003 State of the Estuaries
```

```
1
      report. And I will direct your attention to page 16,
      which the little print is down in the left-hand
 2
 3
      corner which you should be able to follow.
                   It looks like this, Doctor.
 4
 5
                   16.
            A .
 6
            Q.
                   There you go.
7
                   What information is contained on that
      page of the 2003 --
8
                   I haven't read it.
            Α.
10
            Q.
                   Oh, I'm sorry. Please. If you could
11
      take a quick look at it.
                   MS. VAN OOT: You're asking him to
12
13
            read --
14
                   MR. HALL: Just to review the
15
            information that's presented on that page.
16
                   MS. VAN OOT: Generally, I assume?
17
                   MR. HALL: Yeah.
18
            Α.
                   Well, the graph shows eelgrass cover
      over time, which I've collected.
19
20
            Q.
                   I take it this is more of the data from
21
      your organization; correct?
22
            A .
                   Yes.
23
                  Okay. And does this report indicate
            Q.
```

```
that the eelgrass in Great Bay are suffering
1
 2
      impairment or decline?
 3
                    MS. VAN OOT: Objection to the form of
 4
             the question.
 5
                    Eelgrass shows a decline through 1989,
             Α.
 6
      and then a very rapid recovery and fairly stable
7
      values through 2002, or '1.
8
                    Yeah, it's probably 2001, I would say.
             Q.
                    Yeah.
             Α.
10
                    So this data covers through 2001?
             Q.
11
             Α.
                   Mm-hmm.
12
             Q.
                    Okay. So -- okay.
13
                    So at this point, do you consider the
14
      eelgrass beds in Great Bay impaired?
15
             Α.
                    No.
16
             Q.
                    Or --
17
                    MS. VAN OOT: Objection.
18
             Q.
                    No?
19
                    Could you --
20
             Α.
                    I don't.
21
             Q.
                    You don't. Thank you.
                    MS. VAN OOT: "At this point" being
22
             2000 and --
23
```

1 MR. HALL: 2001.

MS. VAN OOT: -- 1. Okay.

- Q. Dr. Short, do you know what the nitrogen levels were in Great Bay in 2001?
 - A. It's probably in this report, I would imagine. I don't have it in memory.
 - Q. Okay. Well, let me direct your attention to page 8: It's indicated at No. 3. The question states, "Have nitrogen concentrations in Great Bay changed significantly over time?"
 - A. Mm-hmm.
 - Q. Okay. I'm going to read you a quote that's right next to the little picture of the nitrogen concentrations increasing slowly over time.
 - A. Okay.
- Q. "Despite increasing concentration of nitrate/nitrite in the estuary, there have not been any significant trends for the typical indicators of eutrophication: Dissolved oxygen and chlorophyll-a concentrations. Therefore, the load of nitrate/ nitrite to the bay appears to not have" -- "to have not yet reached the level at which the undesirable effects of eutrophication occur."

Do you have any reason to disagree with that statement that's contained in this State of the Estuaries report? Realizing this is made for 2001.

MS. VAN OOT: And that you read it correctly.

A. Yeah.

I think that's the interpretation that was derived from this specific graph. As you well know, nitrate and nitrite are not the only indicators, or the only nitrogen forms present. And if this were total nitrogen, it may be quite a different story.

- Q. I guess what I'm asking is, where it says that there have not been any significant trends for the typical indicators of eutrophication, meaning poor dissolved nitrogen and increased chlorophyll-a.
- A. Well, those are not the best indicators of eutrophication, despite what they thought at that time. They have become more educated since then.
- Q. So are you telling me you disagree with the statement that chlorophyll-a concentrations have not been significant trends?
 - A. I don't see the chlorophyll-a

```
1
      concentrations given here, so I can't really say.
 2
            Q.
                   Let's move on to the next one.
 3
                   MR. HALL: This is the 2006 State of
 4
            the Estuaries report.
 5
                    (Short Exhibit 18 is marked for
                   identification.)
 6
 7
            Q.
                   All right. I'd like to draw your
      attention to page 20 and 21.
8
                   Okay. On page 20 there's some text,
10
      and on page 21 I take it is another one of your
11
      eelgrass acreage and biomass graphs?
12
            Α.
                   It's not my graph, but it is my --
13
      derived from my data.
14
                   Oh. Do you know who puts together these
            Q.
15
      graphs?
16
                   Whoever was the technician before Phil,
            A .
      I think. I don't know who did that.
17
18
            Q.
                   This report discusses some -- on page
19
      20, some decline in eelgrass coverage.
20
                   MS. VAN OOT: Is that a question?
21
                   MR. HALL: No, I'm just making an
22
            observation.
23
                  But it says something about it in the
            Q.
```

```
1
      second column, and I was going to ask you whether or
 2
      not you -- at this point in time, you -- well,
 3
      actually, let me back up.
 4
                    Did you have input on the text of this
 5
      report?
 6
                    I don't know. I haven't read it lately.
            A .
 7
      I had input -- I had some input to the report, and I
8
      don't know if I specifically got to review this or
      not.
10
            Q.
                    Okay.
11
                    MS. VAN OOT: The 2006 report?
12
                    THE WITNESS:
                                  2006.
13
            Q.
                    You know, I'm going to pass on questions
14
      on this report for now.
15
                    With regard to the eelgrass health in
      Great Bay in the mid-'90s, can you -- did you
16
17
      observe at that time whether macroalgae growth was
      excessive in the mid-'90s and did it interfere with
18
19
      eelgrass growth in Great Bay?
20
            A .
                    The mid-'90s? I don't remember
21
      specifically the mid-'90s.
22
                    I'm sorry?
            Q.
23
                    I don't remember what the macroalgal
            Α.
```

```
1
      populations looked like in the mid-'90s.
 2
             Q.
                    Who was primarily -- were you
 3
      responsible for looking at macroalgae --
 4
            Α.
                    No.
 5
                    -- or was that another researcher?
             Q.
 6
                    No one was.
            A .
 7
             Q.
                    No one was. Okay.
8
                    But the eelgrass rebounded in the
      mid-'90s; right? To a --
9
10
                    In the early '90s it rebounded.
            A .
                   In the early '90s?
11
             Q.
12
            Α.
                    Yeah.
13
             Q.
                    And would the macroalgae -- I guess the
14
      macroalgae didn't prevent the eelgrass from
15
      declining?
16
                    Well, the decline, if you remember, was
             Α.
      from wasting disease.
17
18
             Q.
                    Ah. Yes.
                    And it rebounded from wasting disease.
19
             Α.
20
      And my guess is that's the time period when
21
      macroalgae was beginning to show up in the estuary.
22
                    MS. VAN OOT: You're not obliged to
23
            guess here.
```

1 THE WITNESS: Oh, I thought I could 2 guess. All right. I tend to guess. 3 MR. HALL: Is counsel directing --4 telling him not to guess? 5 MS. VAN OOT: No. Do not guess. MR. HALL: The record will reflect that 6 7 Dr. Short guessed and he's not supposed to. Why don't --8 MS. VAN OOT: That should have been 10 part of the instructions; right? He's not 11 obliged to speculate or guess. To the best of 12 his knowledge. I'd like to look at this 2008 report on 13 Q. 14 eelgrass quality. It covers eelgrass impairments. 15 MR. HALL: This is Exhibit 19. 16 (Short Exhibit 19 is marked for 17 identification.) 18 Q. Dr. Short, can you tell me whether or 19 not you recall if you were involved in the 20 discussions and development of this report assessing 21 eelgrass health throughout the entire estuary? 22 Α. Can you read the title. 23 The title is "Methodology and Assessment Q.

1 of Results Related to Eelgrass and Nitrogen in Great 2 Bay Estuary for Compliance with Water Quality Standards for the New Hampshire 2008 Section 303(d) 3 4 List." 5 I think I did edit -- have input as A . well. 6 7 Q. Okay. Could I direct your attention to page 9, and it's -- page 9 through page -- oh, let's 8 9 keep going -- to page 14, to page 15 is basically a historical rendition of what happened in various 10 11 sections of Great Bay and when the various occasions of wasting disease occurred and how the estuary 12 13 responded. 14 Do you know who prepared this history? 15 A . Not without reading it, no. 16 Do you recall whether or not you Q. 17 provided assistance on providing the history? 18 Well, I'm not an author on it. Α. 19 Q. Okay. 20 And I don't know if they actually used Α. 21 my data or not. If they did use some of my data. 22 I'm going to direct your attention to 0.

page -- on Great Bay. It's on page 12. And I'm

23

1 going to read you a sentence from it, and then I'm 2 going to show you a table that was developed. It 3 says, "Linear regression of eelgrass cover from 4 1990-2005 did not detect a significant trend at the 5 0.05 significant level. The trend was evaluated for the 1990-2005 period because the eelgrass populations 6 7 in the estuary --" MS. VAN OOT: "Whole estuary." 8 "-- in the whole estuary were devastated 9 Q. in 1988-1989 due to an infestation of slime mold." 10 11 MS. VAN OOT: Go ahead and pronounce 12 it. 13 Then I'm going to skip a sentence or two Q. 14 and just go to the punchline: "Great Bay should not 15 be considered impaired for significant eelgrass 16 loss." 17 Do you recall having -- and this is 18 2008 when they're making this statement. I'll show 19 you the date it was based on. 20 Do you recall having any input into 21 this conclusion as to whether Great Bay was impaired 22 for eelgrass? 23 No, I do not remember being asked for Α.

- 1 input to that. 2 Q. Okay. Do you --3 It should be listed as threatened, it Α. 4 says. 5 Yeah, should be listed as threatened. Q. It's not impaired. It's threatened. 6 7 Α. Yeah, I -- again, that's -- well, I mean, We should probably correct some definitions 8 here. 9 10 Q. Please. 11 Α. "Impaired" is the impairment of the 12 estuary, which is how EPA uses it. I mean, as far as 13 I know, the only one who has talked about impairment 14 of eelgrass is you. 15 No, actually, I could direct you to Q. 16 page -- Table 2 in the back of the document at page 17 26 where they do impairment, river by river by river and section by section of the estuary, and they make 18 19 individual findings of whether or not something is impaired or not. 20 21 What page? Α.
- Q. Well, if you -- let me -- I'll get it for you quickly. It's page 26. It's Table 2.

```
1
                   I don't think I have that.
            Α.
 2
                   MS. VAN OOT: His point was "impairment
 3
            of estuary" as opposed to "impairment of
 4
            eelgrass."
 5
                   Here's the table. What they do is go
            Q.
      section -- the Winnicut River.
 6
 7
            A .
                   Right.
                   And they say, "Significant decrease:
8
            Q.
      Yes." "Listing: Impaired."
9
10
                    "Squamscott River, Percent Change: 100
11
      percent loss."
12
            Α.
                    "Impairment" is impairment of the
13
      estuary --
14
                   MS. VAN OOT: Not the eelgrass.
15
            Α.
                   -- not the eelgrass.
16
                   No, it's -- well, I --
            Q.
17
            A .
                   I mean, that's pretty standard how EPA
      uses that terminology.
18
                   What does "impairment of estuary" mean?
19
            Q.
20
                   There's no eelgrass in the Squamscott.
            A .
21
      So impaired -- you wouldn't say the eelgrass is
      impaired, because it's not there.
22
23
            Q.
                   No.
```

1 "Impaired" means that the estuary is Α. impaired and it will no longer support eelgrass. 2 3 MR. HALL: Okay. Well, let the record 4 reflect that Dr. Short has a definition of 5 what he believes impaired is. I'm asking him about questions as to whether or not various 6 7 segments of the estuary were considered impaired due to eelgrass loss. 8 Looking at Table 2, Dr. Short, is the Q. Great Bay Estuary listed as impaired for eelgrass? 10 11 Α. Well, the Great Bay Estuary isn't 12 listed. 13 Q. Hmm? 14 This is -- this is all the different A . 15 components of the estuary, and some are impaired and 16 some are not impaired. 17 Q. Right. And when you go under the column 18 for Great Bay --19 Great Bay --Α. 20 -- does it say it's impaired? Q. 21 That's not just Great Bay Estuary. It's Α. 22 not the whole thing. 23 Oh, right. Just Great Bay. Q.

1 Okay. Well, you said "estuary." Α. 2 Q. Oh, did I? Yeah. 3 Α. 4 Oh, I apologize if I used the word Q. 5 "estuary." 6 Okay. It is confusing. Α. 7 Q. I should have said it is in Great Bay. 8 Α. Yeah. And does that -- consistent with the 9 Q. language you read before, does that indicate 10 11 Great Bay is impaired? 12 Α. Well, impaired is a -- is something 13 which really has degrees of impairment, and it's not 14 just nonimpaired and impaired. They obviously have 15 some criteria they're using to say that if it's at 16 some level, then it's impaired. I think 68 percent 17 change would be impaired. 18 That was a 68 percent increase, Q. 19 Dr. Short, not a decrease. 20 Are you sure? Α. 21 Q. Yes. 22 A . Oh, yeah. Okay. Oh, that's the 2003 to 23 '5.

1 No, it's not impaired, then. 2 Q. Okay. And it says it's not impaired up 3 through -- what's the last year they took data there? 4 Α. 2005. 5 2005. Do you know --Q. Because that -- okay. That's going 6 A . back -- but that's -- yeah. Okay. 7 Sorry. Go ahead. 8 So we're both understanding this as not 9 Q. impaired, looking at data through 2005? 10 11 A . Well, only looking at three years: 12 2003, 2004, 2005. 13 Q. Right. 14 And it's just looking at too short a A . 15 dataset to make any real decision, in my viewpoint. 16 I mean, you could pick three points that all show an increase, or you could go back further to include '96 17 and it would show a decrease. So . . . 18 19 To your knowledge, is 1996 the mark by 0. 20 which any impairments of eelgrass must be determined? 21 I think '96 is the most extensive Α. 22 eelgrass I ever found in the Great Bay. So that's --23 Right. Well, using that as --Q.

1 And it is also the closest to what we've Α. 2 put together as a historical distribution. 3 Well, the historical distribution is 0. 4 listed up at the top for 1980-'81. That's the 5 1,217 acres. 6 That's not the actual historical. A . 7 Q. That's not? That's 1981. No. This is recorded back 8 A . to '48. 9 10 Q. And there was more eelgrass in 1948 than there was in 2005? 11 12 Α. I don't know. Doesn't look like it, 13 according to this. But that wasn't -- this is --14 this was done, when? 2008. 15 Q. 2008. 16 On these various tidal rivers, they 17 have a little write-up. And I'll direct your attention back to page 11, please, if you could. 18 19 MS. VAN OOT: Exhibit 19? 20 MR. HALL: We're still on the same 21 exhibit. O. For each of these tidal river -- before 22

I ask that question -- I'm sorry. Strike that.

23

1 Do you know what the nitrogen and transparency level was in the 2004-2005 time frame 2 in Great Bay? 3 4 I mean, can I give you a number right Α. 5 now? Was it recorded? 6 Q. 7 A . I didn't record it. 8 Q. Okay. So -- okay. When you look at the tidal rivers on 9 each of these sections, they each talk about the 10 11 historic maps do not show eelgrass -- for example, 12 Winnicut. "Historic maps do not show eelgrass 13 cover." And then they talk about wasting disease. 14 In each one of these tidal rivers --15 and I could walk you through each one, but I'll ask 16 you first for your recollection and maybe we can 17 avoid that. In each one, they say, the present 18 acres is basically zero. Squamscott. Lamprey. 19 Oyster. I guess the Bellamy was doing a little bit 20 better. And they each say the eelgrass coverage is 21 the loss -- the cause of eelgrass loss is unknown. 22 Is that an accurate statement, that --23 Presumably they didn't know or they Α.

1 would have said so. 2 Q. Okay. 3 It doesn't mean it's not unknown by Α. 4 anyone. 5 Ah. Well, let me ask the question, Q. since you are the eelgrass expert. 6 7 Α. Well, they didn't ask me, obviously. 8 And would you have told them that the Q. cause of eelgrass loss in the Squamscott River is 9 10 known? 11 Α. For the Squamscott specifically? 12 Q. Yeah. How it lost all its eelgrass. 13 Α. Yes, I would. 14 MS. VAN OOT: Okay. 15 Q. And what would you have said that the 16 Squamscott -- was the cause of the eelgrass loss in 17 the Squamscott? 18 The eutrophication of the Squamscott Α. 19 river. 20 And what would you base that on? Q. 21 Discussions with Mr. Chapman, who used Α. 22 to run the boat launch ramp at Chapman's Landing in the early '80s, mid-'80s. I talked to him, and he 23

```
1
      said it used to be all over the place here, back when
 2
      you can see the bottom.
 3
                    So that you couldn't see the bottom
            0.
 4
                 Is that what you're saying the problem is?
      anymore.
 5
                    I don't know.
                                   That's what he said.
            Α.
 6
                    That's what he said.
            Q.
                    Do you know if there was any -- well,
7
8
      is there any data that one could check to see
      whether or not that was -- increased algal growth
10
      was the cause of eelgrass loss in the Squamscott?
11
            Α.
                    For that point in time, I don't know.
12
            Q.
                    Okay. Every one of these tidal rivers
13
      has had major losses in eelgrass. The Squamscott;
14
      right?
15
            Α.
                    Mm-hmm.
16
            Q.
                    The Lamprey?
17
            Α.
                    Mm-hmm.
18
                    The Oyster? Is there anything left in
            Q.
19
      the Oyster?
20
            Α.
                    There was in '96.
21
            Q.
                    How much? Do you know?
22
                    MS. VAN OOT: Are you asking him to --
23
                               Oh, I'm sorry. Well, let me
                    MR. HALL:
```

1	finish.
2	MS. VAN OOT: to read from the
3	report that he said he didn't contribute to or
4	doesn't think he contributed to?
5	MR. HALL: No. I'm asking him why
6	there's a loss of eelgrass in every one of
7	these rivers, and every one of these says the
8	loss is unknown, including the Bellamy. "The
9	cause of the eelgrass loss is unknown." I'm
L 0	reading on page 12. Oyster River. "The cause
1	of the eelgrass loss is unknown."
L 2	Q. Dr. Short, do you know the cause of the
L 3	eelgrass loss in each of these rivers?
L 4	MS. VAN OOT: Are you asking for an
L 5	opinion? That's beyond the scope of his
L 6	December 22nd e-mail. I'm going to
L7	MR. HALL: No, he said he participated
L 8	in with DES in these impairment reports. I
L 9	don't know to what degree.
20	MS. VAN OOT: But you're asking him
21	about a specific section of the 2008 report,
22	which he said he doesn't know who did the
23	historical summary that appears at pages 9

1 through 15. 2 So if you're asking him to read from the report, fine; he can do that. But you're 3 4 not going to ask him his opinions as to statements that are made in that report. I've 5 let you go for a while on it, but I think it's 6 7 well beyond the scope of the protective order. MR. HALL: All right. Well, let's 8 clarify --10 MS. VAN OOT: And you're better off 11 asking the people that prepared the report. 12 MR. HALL: Well, let's clarify this for 13 the record, just so I -- there's no mistake on this. 14 15 BY MR. HALL: 16 Dr. Short, did you participate in any of Q. 17 the writeups for the descriptions of when and why eelgrass were lost for the Winnicut? the Squamscott? 18 19 the Lamprey? the Oyster? the Bellamy? 20 I don't know if I contributed to Α. 21 these -- to this specific report. I did give them 22 some input on eelgrass in the Great Bay Estuary, but

this -- I would not have written these, so I

23

1 obviously didn't get to edit them. 2 Q. Okay. So, I mean, I'll just say this as a -- consequently, you don't know if changing 3 4 nitrogen levels then caused significant changes in 5 eelgrass losses in these areas? 6 MS. VAN OOT: Based on the information 7 or data that's set forth at pages 9 through 15? 8 No. I'm just asking since MR. HALL: he says he's been looking at this for 30 10 11 years. 12 MS. VAN OOT: And if you're asking him 13 on what he's been looking at for 30 years, 14 you're asking him for his expert opinion as to 15 the cause. 16 MR. KINDER: That's what -- I'd just 17 like to point out that that's what his December 22nd letter read of he said, and 18 19 that's directly what Judge McNamara said we 20 can ask him about. 21 MS. VAN OOT: You can ask him about it 22 with respect to the statements in his report 23 based upon his observations. That's what

1	Judge McNamara said. Judge McNamara did not
2	say you could examine him on reports prepared
3	by other experts, which is the type of
4	information that's relied upon by an expert
5	who has been retained to prepare a report in
6	the case.
7	MR. KINDER: Well, we don't accept
8	that. But can I suggest
9	MS. VAN OOT: I understood you don't
10	accept it, Tupper, but that's what the court's
11	order is. I've got it here.
12	MR. KINDER: The court's order says we
13	can ask him about the extent to which he
14	what the background is for his opinion that
15	these areas of the Great Bay Estuary are
16	impaired because of nutrients causing
17	MS. VAN OOT: Hang on.
18	MR. KINDER: causing transparency
19	problems.
20	MR. HALL: I could just ask him the
21	question related to the exact statement that's
22	contained in the December 22nd letter.
23	MS. VAN OOT: Which is fine, and I said

1 you could do that all along. MR. HALL: Well, let's do that. 2 3 MS. VAN OOT: So ask him what the basis 4 for the statements are. You've already asked 5 him, but you could ask him again. MR. HALL: Okay. 6 7 BY MR. HALL: Dr. Short, back to Exhibit 1, and I'll 8 Q. just read it: "My long-term research and annual 9 10 monitoring of eelgrass in the estuary have clearly 11 demonstrated that eelgrass is disappearing from the 12 estuary due to excessive algal growth caused by 13 increasing nitrogen levels in the water." 14 And I'm going to ask you whether or not 15 you've got research showing that for the Squamscott 16 River. 17 MS. VAN OOT: That's a yes-or-no 18 question. Do you have research? 19 Do you have research showing that that 0. 20 statement is true for the Squamscott River? 21 MS. VAN OOT: Which is not specifically 22 mentioned in this December 22nd, but that's 23 all right.

A. What was the time frame on that?

estuary."

River?

Q. It doesn't say what the time frame is.

It just says, "My long-term research and annual

monitoring," and it doesn't say -- it says "from the

So I'm trying to narrow down, which

parts of the estuary do you actually have research

and long-term monitoring associated with to support

this statement? Do you have that support for that

statement from your research for the Squamscott

- A. I have -- I have knowledge of conditions in the Squamscott River from some of the previous information that I told you about, my earlier studies in the Squamscott River in -- I think it was in the '80s. And I didn't rely on them to make that statement, but they may be contributing to my background knowledge of that.
- Q. Well, let's get a clarification, then.

 Have you done long-term research and

 annual monitoring in the Squamscott River? Yes or

 no.
 - A. Well, that's two questions. Ask one or

```
1
      the other. Long-term monitoring and --
 2
            Q.
                    It says, "My long-term research and
 3
      annual monitoring."
 4
                   Long-term research is different than
            A .
 5
      annual monitoring. So they're talking about two
 6
      different things here. Which one do you want to know
 7
      about?
8
                   Well, it says "my long-term research."
            Q.
      I'm not talking about anybody else's --
9
10
                   Okay. That's fine. And --
            A .
11
            Q.
                   -- research for the Squamscott River.
12
            Α.
                   Mm-hmm.
13
            Q.
                   Do you have -- have you done long-term
14
      research and annual monitoring for the Squamscott
15
      River?
16
                    MS. VAN OOT: Both or either?
17
                    MR. HALL: Either.
18
            Α.
                   Yes.
19
            Q.
                   When?
20
                    MS. VAN OOT: Which?
21
            Α.
                    Which is first. I've not done long --
22
      I've not done long-term monitoring in the Squamscott
23
      River. I have done some research and observational
```

1 information on the Squamscott River, and it dates back to my work in the '80s. 2 3 The Lamprey River. Have you done 0. 4 long-term research on the Lamprey River? 5 Α. No. 6 What about annual monitoring? Q. 7 Α. No. 8 The Oyster River? Q. But there is long-term monitoring done A . 10 on the Lamprey River. Not mine, but --11 Q. For eelgrass and nitrogen and algal 12 growth? 13 No, you didn't ask about eelgrass and A . 14 nitrogen and algal growth. 15 Q. Well, this is what it's all about. 16 Well, I mean, here we are. Α. 17 Q. I'm not asking you whether you did the research on -- you know, on gumdrops. I mean, it's 18 19 all related to the point. 20 MS. VAN OOT: If you finish the 21 question, it might put it in context. 22 Α. So tell me what the question is that

you're asking about. That's not this.

23

1 Q. No. 2 Α. You had me in here, and now you've gone 3 back to something else again. 4 That's because your counsel objected to Q. 5 asking any general questions about a document that 6 you --7 MS. VAN OOT: Your counsel objected on 8 the basis of a court order. Okay? The document that I'm taking this Q. statement from is Exhibit 1. And now I'm going 10 11 through -- this is the e-mail that you sent to Steve 12 Perkins. So I'm trying to understand --13 MS. VAN OOT: Let me get a copy of that 14 in front of you. 15 THE WITNESS: I don't have it. 16 -- where in the estuary --Q. THE WITNESS: It's 2. I have 2. 17 MS. VAN OOT: All right. 18 19 Α. And you're on the first page, the first 20 paragraph? 21 Q. Yeah. Where it says, "My long-term 22 research and annual monitoring of eelgrass in the 23 estuary has clearly demonstrated that eelgrass is

1 disappearing from the estuary" -- as a whole -- "due to excess algal growth caused by increased nitrogen 2 levels in the water." 3 4 Α. Mm-hmm. 5 So I am trying to find out whether or Q. 6 not you did long-term research and annual monitoring 7 in these various subsections of the estuary. 8 Ah. Α. Okay. Does that help clarify the Q. 10 question? 11 Α. It does. 12 Q. Okay. Thank you. 13 With regard to that statement, the 14 Squamscott River, does that statement regarding your 15 long-term research and monitoring apply to the 16 Squamscott? 17 Α. Yes. 18 Okay. And when have you been doing Q. 19 research on the Squamscott? 20 Α. Oh, off and on since I've been here. 21 Q. Okay. And this research was presented 22 to --23 It's never been presented to anyone. Α.

```
1
                    Never been presented to anyone?
             Q.
 2
                    Well, it was presented to -- some of it
             Α.
 3
      was presented to -- who headed that up? The Nature
 4
      Conservancy, when they did the Great Bay compendium.
 5
             Q.
                    Presented to DES?
 6
             Α.
                    I don't think so.
 7
             Q.
                    Okay.
8
                    Lamprey River?
                    MS. VAN OOT: Question?
10
                    Long-term research and monitoring on the
             Q.
11
      Lamprey River?
12
            Α.
                    No.
13
             Q.
                    No.
14
                    Oyster River, long-term research and
15
      monitoring there?
16
             Α.
                    Yes.
17
             Q.
                    And what's the nature of that long-term
18
      research and monitoring?
19
             Α.
                    Eelgrass observations.
20
             Q.
                    Eelgrass observations, but --
21
                    Since --
             Α.
22
             0.
                    -- did you have -- have you been
23
      monitoring algal growth and increased nitrogen levels
```

1 with that eelgrass monitoring? 2 Α. No. 3 Q. Okay. 4 I mean, this statement doesn't say I did Α. 5 all these things in all these places, at every time. 6 And it doesn't even say --7 0. Oh. So you --8 -- whether "long-term" is two points in Α. time or "long-term" is 10 years. I mean, you're 9 10 trying to sort of nitpick this down and weasel it 11 down to some little, you know, specifics. 12 But it's a general statement that I've 13 been in the estuary for 30 years. I've seen the 14 color of the water change. I've seen the turbidity 15 levels change. I've seen the occurrence of plankton 16 populations increase. You know? And this was a 17 general statement reflecting that. 18 Q. Have you been presented with data 19 showing that algal levels have very little to do with 20 water column transparency occurring in the tidal 21 rivers? 22 A . By who?

HydroQual.

Q.

23

1 I don't know that I've seen that. Α. 2 Unless -- actually, I -- I may have. It may have 3 been at one of the meetings that you presented at, 4 or --5 Q. I see. 6 I would just show you a couple of these 7 exhibits, Dr. Short, to go over this question of 8 whether or not that I -- I realize you are now 9 explaining to me that this is a very general 10 statement on page 1. 11 Α. I think that, yes. It is. 12 Q. We're all trying to figure out what 13 you're saying and what you're not. 14 Α. Okay. 15 MR. HALL: Let's mark this as Exhibit 16 20. This is data on the Squamscott River with 17 transparency level versus chlorophyll-a. MS. VAN OOT: And the source of this 18 19 document? 20 MR. HALL: This document was submitted 21 as part of the comments at the Great Bay 22 Coalition on the Exeter permit. The data is 23 generated from DES's database provided by Phil

1 Trowbridge. 2 MS. VAN OOT: And provided by whom? 3 MR. HALL: Provided by Phil Trowbridge 4 to HydroQual. 5 MS. VAN OOT: All right. So this is 6 part of the HydroQual analysis? 7 MR. HALL: Part of the HydroQual 8 analysis. MS. VAN OOT: Okay. Do you want to 10 determine whether or not the witness has seen 11 this particular data? 12 BY MR. HALL: 13 Q. Have you seen that particular document 14 before, or that particular analysis before, 15 Dr. Short? 16 I'm not sure. There's been a lot of Α. 17 them, so I have to look at them. This is --18 This is actually Kd. This is the actual Q. 19 transparency measurement that you would use to 20 implement the transparency. Kd is the extinction coefficient. 21 Α. 22 Q. Yeah, extinction coefficient. 23 MS. VAN OOT: So you're just being

```
1
            asked if you've seen it.
 2
                   I don't recall having seen it.
            Α.
 3
                   Okay. Let's -- you don't recall having
            Q.
 4
      seen it? Okay. Fine.
 5
                   MR. HALL: Let's mark that as Exhibit
            20.
 6
7
                   (Short Exhibit 20 is marked for
                   identification.)
8
                   MR. HALL: Then we're going to go for
10
            Exhibit 21. It's the same type of analysis on
11
            the Lamprey River. This was presented at the
12
            Newmarket public hearing. The same source of
13
            the data, DES.
14
                   (Short Exhibit 21 is marked for
15
                   identification.)
16
                   Dr. Short, did you attend the Newmarket
            Q.
17
      public hearing?
18
                   I did, yes.
            Α.
19
            Q.
                   Okay. Do you recall seeing this data
20
      presented at the hearing?
21
                   I don't remember it, but I believe it
            A .
22
      was presented.
23
            Q.
                   Okay.
```

```
1
                   If you say it was.
            Α.
                   MS. VAN OOT: Well, you don't have to
 2
 3
            remember it because he said it.
 4
                   THE WITNESS: Oh, yeah. That's true.
 5
                   I don't remember.
            A .
                   What's the source of the data?
 6
7
            Q.
                  DES.
            A. What time periods?
8
            Q. Over 2000 to 2008. The entire record
      that they have.
10
11
                   MS. VAN OOT: There's nothing that
12
            shows that.
13
            A. So what was the Kd calculated from, the
14
      extinction coefficient?
15
            Q.
                  No. From actual measurements with
16
      the -- field measurements with a probe.
17
            A .
                  No, I'm not aware of this data.
                  Okay. And I'll show you one last one,
18
            Q.
19
      Dr. Short. It's the Piscataqua River. This was
20
      presented at the Dover hearing.
21
                   Were you present at the Dover hearing?
22
            A .
                   Yes.
23
                  Okay. Do you recall HydroQual doing a
            Q.
```

1 presentation and myself doing a presentation regarding the datasets there? 2 3 I missed yours, but I think I saw --Α. 4 Q. Saw the HydroQual one? 5 Α. Yes. 6 (Short Exhibit 22 is marked for 7 identification.) Do you recall seeing this analysis, 8 Q. Dr. Short? 10 Well, Tom presented an awful lot of data Α. 11 that night at the meeting, and I don't specifically remember this one. 12 13 Regarding these graphs, which show Q. 14 eelgrass -- I'm sorry -- which show an extinction 15 coefficient and then the effect of chlorophyll on 16 that extinction coefficient, had you ever done analyses like these yourself? 17 18 Α. Yes. 19 0. And what did it show? 20 It shows that, under some circumstances, A . 21 extinction is related to chlorophyll and sometimes it isn't. 22 23 Did it show the same type of analysis as Q.

- 1 these, that the vast majority of time, extinction has 2 got very little relationship to chlorophyll level? 3 Α. No. 4 Okay. And --Q. 5 The problem with all this DES data is A . it's just single points in time, you know. 6 7 not -- there's no integrated monitoring of the -those conditions. So it's -- it's -- it may be a 8 fine analysis, but it's on very flawed data. 9 10 And do you have better data, less flawed Q. 11 data than DES? 12 Α. I have better observations than DES. 13 Q. Did you provide them to DES? 14 They're not in a numeric format. Α. 15 They're qualitative observations. 16 Can you explain "qualitative Q. observations"? 17 18 When you swim in the bay and it Α. Yeah. 19 looks green instead of blue, it means that there's 20 phytoplankton in the water. 21 Right. And if --Q.
- A. And there's been a progressive change in the Piscataqua. Well, in the Piscataqua at the Dover

- 1 Bridge. 2 Q. All right. And how frequently do you swim in the bay? 3 4 Α. Usually two or three times a year. 5 Did you ever try to calibrate your view Q. or understanding of green and blue to the 6 7 chlorophyll-a data contemporaneously taken by the State, if such data were available? 8 No, I don't think so. Α. You said you swim in the bay two or 10 Q. 11 three times --Well, that's more than swim. I'm 12 Α. 13 actually scuba diving. 14 Q. Oh. I'm sorry. You scuba-dive two or 15 three times a year. 16 Do you know how many data points those 17 are? Are those more than two to three data points 18 per year? 19 Per year, I don't know, but I don't A . 20 suspect so. I think it's only a few points a year. 21 No, actually, it may be -- it may be,
 - Q. So if this were based on data that were

like, one data point a month.

22

23

```
1
      on the order of 12 to 15 data points a year, compared
 2
      to two to three observations a year, which analysis
      do you think is more reliable?
 3
 4
                   MS. VAN OOT: Objection.
                                              That's
 5
            opinion.
                   THE WITNESS: I don't -- I shouldn't
 6
 7
            answer that?
                   MR. KINDER: This goes right to his
8
            December 22nd thing. He says, "My
            observations led me to the opinion that, you
10
11
            know, there's all this causal relationship."
12
                   MS. VAN OOT: Show me in -- show me --
13
                   Except that the difference is that these
            Α.
14
      data are out there, pulling out, taking a sample, and
15
      going away. And I'm there for four hours, five
16
      hours, in the water, out of the water, different
17
      spots in the river. So I see what happens when the
18
      tide changes. I see what happens when the system --
19
      so it is different. It's more -- it's far closer to
20
      a continuous monitoring than it is -- I mean, it's
21
      short-term, but you see that -- you see the changes
22
      in the system.
23
                   You can laugh. It's all right.
```

Q. I'm not I'm just suggesting				
A. How many times have you been in the				
Piscataqua?				
Q. Actually, sir, other than being in a				
boat, which was extraordinarily enjoyable, I haven't.				
But I do know something about monitoring and modeling				
programs, and usually the more data you have, the				
more likely your answer is going to be correct.				
MS. VAN OOT: Good. Then you can				
testify to that.				
Q. I'd like to ask you a question				
Dr. Short, about restoration of eelgrass. And have				
you done				
MS. VAN OOT: Which specific statement				
does that refer to now in the December 22nd				
e-mail?				
MR. KINDER: Why don't you find out				
what the question is first.				
MS. VAN OOT: Well				
Q. Have you provided advice to DES				
regarding restoration of eelgrass?				
A. Are we talking about this?				
Q. No. Jim will.				

1 Advice I've given, yes. Α. 2 Q. Yes. Okay. 3 Did you prepare these graphs, or have a 4 role in preparing these graphs, which is Exhibit 23, 5 which identify the areas of Great Bay where eelgrass restoration is more suitable as to habitat? 6 7 Α. Yes. (Short Exhibit 23 is marked for 8 identification.) 10 And I'd like you to look at the tidal Q. 11 rivers for Lamprey and Squamscott. 12 A . Mm-hmm. Does that indicate that eelgrass 13 Q. 14 restoration is suitable in those areas? 15 Α. No. Unsuitable. 16 Q. Can you explain to me why? 17 Α. The water quality isn't good enough. Okay. What factors of the water quality 18 Q. 19 are preventing it? 20 I haven't specifically analyzed that, A . but I suspect it's all those related with nutrient 21 22 inputs and runoff. 23 Do you know whether or not the turbidity

Q.

```
1
      level and the color level in the Squamscott and
 2
      Lamprey River, all by themselves, even if there was
 3
      no algal growth in those waters whatsoever, do you
      know if that's sufficient to prevent the eelgrass
 4
 5
      growth in those water bodies?
 6
                    MS. VAN OOT: Are you continuing to ask
 7
            him about advice he provided to DES?
                    MR. HALL: Yes.
8
                    MS. VAN OOT: Did you provide that
10
            advice to DES?
11
                    THE WITNESS:
                                  No.
12
             Q.
                    Which advice did you not provide to DES?
13
                    Anything about the nature of the
             Α.
14
      decreased water clarity in the two rivers.
15
             Q.
                    In those two rivers?
16
             Α.
                    Yes.
17
             Q.
                    Did you advise DES that it was necessary
      to attain the 0.3 nitrogen standard in the Squamscott
18
19
      or Lamprey River to ensure eelgrass restoration?
20
                    MS. VAN OOT: It's a yes-or-no
21
            question.
22
             A .
                    No.
23
             Q.
                    Okay.
```

```
1
                   MR. HALL: Would you mind taking a
            break for five minutes?
 2
                   MS. VAN OOT: Sure. We're running into
 3
 4
            some time limits, but --
 5
                   MR. HALL: That's what we're trying to
            make sure we don't.
 6
7
                   MS. VAN OOT: Okay. So 4:30?
                   MR. HALL: We'll probably end up going
8
            to 4:45, I think, based on the little
            wrangling and back-and-forth, but it shouldn't
10
11
            be any later than that.
                   MS. VAN OOT: Well, I object to the
12
13
            characterization of my objections as
            "wrangling." You didn't engage.
14
15
                   MR. HALL: It's offered in the most
16
            collegial of ways.
17
                   (Recess taken from 4:05 to 4:11 p.m.)
18
                   MR. HALL: That's going to be 24.
19
                   (Short Exhibit 24 is marked for
20
                   identification.)
      BY MR. HALL:
21
22
            0.
                   Back on the record.
23
                   Dr. Short, you mentioned at the very
```

1 beginning of your deposition that you were involved in the Technical Advisory Committee that the New 2 3 Hampshire Estuaries Project conducted. 4 Can you please tell us what your role 5 was in that committee? 6 I was an adviser like everyone else. A . 7 0. And what did that entail? 8 Attending meetings, talking over all the A . issues that went into the estuary program, and 9 10 commenting on issues as they came up, and reviewing 11 documents. 12 Q. Reviewing technical presentations that 13 were done? 14 A . Not reviewing them, but seeing them. 15 Q. Seeing them? 16 Yeah. Α. 17 Q. Very good. Okay. 18 I'd like to ask you some questions 19 regarding these meeting minutes. Were you -- or I guess the first of these meeting minutes is 20 21 September 20, 2005, that we've got here. MS. VAN OOT: Are these in 22 23 chronological order?

1	MR. HALL: They are in chronological			
2	order.			
3	MS. VAN OOT: So they go from			
4	September 30, 2005, to November 17, 2008?			
5	MR. HALL: To November 17, 2008. That			
6	is correct.			
7	Q. It says here that EPA presented and			
8	I'm looking under Bullet Point No. 2 on the first			
9	page presented the federal mandate for developing			
10	nutrient criteria for estuaries.			
11	Was it your understanding as part of			
12	this advisory committee that the State was mandated			
13	to adopt numeric nutrient criteria?			
14	A. At that point in 2005, I don't remember.			
15	Q. Do you recall Matt Liebman's			
16	presentation at all?			
17	A. Where is that? I don't see a reference.			
18	MS. VAN OOT: Paragraph two. The			
19	question is simply do you remember it.			
20	A. No, I don't remember.			
21	Q. Was one of the purposes of the Technical			
22	Advisory Committee to give advice on the development			
23	of numeric nutrient criteria?			

1 No, I don't believe so. Α. 2 Q. I'd like you to look at the June 15, 3 2006, minutes. You were present at that meeting 4 also, when you go to the middle of the page, the one 5 with the highlights on it. 6 Do you recall that there was a 7 discussion on the need to develop empirical 8 relationships between light attenuation, turbidity, TSS, and chlorophyll, as it relates to eelgrass in 10 the estuary? 11 Α. Is that the first yellow mark? 12 Q. Yeah, that's the first one. Under 13 "Water Clarity Indicators." 14 MS. VAN OOT: What? 15 A . Under linkage? Linkage between them? 16 No. It's on the prior page. Or maybe Q. 17 the pages are reversed. 18 MS. VAN OOT: No. 19 MR. HALL: One, two, three -- no, a little bit after that. There. 20 21 MS. VAN OOT: Okay. That's not on page 22 4. 23 MR. HALL: Yeah, that would be page --

1 I guess mine is out of order. 2 Q. Do you recall the discussion regarding 3 the need to develop an empirical relationship between 4 light attenuation, turbidity, TSS, chlorophyll-a, and 5 eelgrass? 6 I remember discussing the issue. Α. 7 Q. Okay. Not that we needed to develop a 8 Α. relationship or not, but what was out there. 9 10 Okay. Let's go back on the linkage Q. 11 statement on that prior page, on page 3. They talk 12 about the group had this discussion. They say, "Data 13 presented show increasing nitrogen concentration and 14 eelgrass, but do not show a strong linkage between 15 increasing nitrogen and decreasing water clarity." 16 Α. Mm-hmm. 17 Q. Do you recall what presentation was done to make that in support of this statement? 18 19 Α. No. 20 Q. Did you do the presentation? 21 Α. No. 22 Q. Okay.

Phil did it.

Α.

23

- 1 I'm sorry? Q. 2 Α. Phil Trowbridge. 3 Phil Trowbridge did it. Q. 4 Under "Next Steps," it says, "Phil 5 Trowbridge will work with Fred Short on an eelgrass 6 water clarity model." Do you recall being tasked 7 with being -- developing an eelgrass water clarity 8 model? I remember talking about it at the 9 A . 10 meeting. 11 Do you recall working on an eelgrass Q. 12 water clarity model? 13 No. They never came up with any money Α. 14 to support that. 15 Q. Okay. So you didn't do anything, 16 because it -- so you're saying you didn't do anything 17 on --18 Α. I wasn't involved in it, no. 19 Okay. So the next statement says, "Phil Q. 20 Trowbridge, Jim Latimer, and Fred Short will complete 21 the analysis related to water clarity and eelgrass.
- The biggest issue is clarifying whether nitrogen is responsible for water clarity changes in Great Bay."

```
1
                    Again, you're saying that following
 2
      this meeting, you didn't participate in that effort?
 3
                    No. I gave them some information that I
             Α.
 4
      had.
 5
                    You gave them some information.
             Q.
 6
                    Do you recall what kind of information
7
      you gave them?
8
            Α.
                    Literature.
                    When you say "literature" --
             Q.
10
                    That's the --
             Α.
11
            Q.
                    I'm sorry.
12
            A .
                    Not -- stuff published by other people.
13
             Q.
                    Okay. Not Great Bay-specific?
14
                    Published literature.
            A .
15
                    No.
16
             Q.
                    No. Okay.
17
             Α.
                    It's a general issue.
18
             Q.
                    Gotcha.
19
                    Let's go on the next meeting.
20
      February 20, 2007. And I'm on page 2, where Phil
21
      Trowbridge is apparently giving a presentation on
22
      light availability.
23
                    Tell me again where you are.
             Α.
                                                   The
```

1 next --2 Q. Yeah, the next one, page 2 of it. February 20. Do you see right here, top right --3 4 Could you read that? Α. 5 Yeah, I'll read it. It says, "Phil Q. Trowbridge gave a presentation on light availability 6 7 for eelgrass in Great Bay. In summary, the data analysis show that measured light attenuation factors 8 9 accurately predicted where eelgrass was present and absent. However, there were no valid relationships 10 11 between light attenuation factors and water quality 12 parameters, such as chlorophyll-a and suspended 13 solids. Approximately half the variability in the 14 light attenuation factor was explained by changes in 15 salinity, which is inversely proportional to colored 16 dissolved organic matter." 17 Do you recall Phil Trowbridge doing a presentation, saying, "I can't develop a 18 19 relationship showing" --20 Yes, I think I do. A . 21 Okay. And did you agree with the Q. 22 results? 23 A . No.

- 1 Q. Can you tell us why not?
 - A. Because it's more complicated than what he was trying to do.
 - Q. How so?

- A. Well, because in Great Bay, a lot of the issue is macroalgal problems and not chlorophyll. So in not all instances, not all parts of Great Bay do -- does chlorophyll relate to light attenuation.
- So it's -- and it took -- this is back in, whatever it was, 2007.
 - Q. '7.
- 12 A. Yeah. It took several years to educate
 13 the community as to how the system actually
 14 functioned. And as you recall, I've talked to you
 15 and written to you about it in the past.
 - ${\it Q.}$ And in terms of how the system -- this system actually --
 - A. The Great Bay doesn't function the same as Little Bay and the Piscataqua River. They're quite different systems, that the light reaching the eelgrass is -- is -- and the nitrogen problem in Great Bay is primarily seaweed/macroalgal-related.
 - Q. Primarily, not --

- 1 A. Not exclusively.
- 2 Q. I'm sorry. Could you slowly restate
 3 that? That --
 - A. That the nitrogen problem in Great Bay is not primarily -- is primarily connected to macroalgal or seaweed growth.
 - Q. Okay. And that's --
 - A. Not exclusively, but --
 - Q. That's consistent with statements that you've made in other forms here; correct?
 - A. Yes.
- 12 Q. Okay.

4

5

6

7

8

10

11

- 13 A. But the group here didn't have the sense of that at this point.
- 2. And the next statement, where they talk
 about -- I'm going down a couple bullets down -"Compile the coefficients of light attenuation
 factors for TSS, chlorophyll-a, colored dissolved
 organic matter from other systems. Use these
 relationships to predict light attenuation for
 Great Bay based on measured water quality."
- That was a recommendation. Do you know if that was carried out?

```
1
                    I don't specifically remember if it was.
            A .
 2
      I know there were obviously desperately trying to
 3
      figure out how to understand the data in Great Bay at
 4
      the time. So we -- we -- someone recommended that we
 5
      look at other systems, again because it's not a
      unique problem.
 6
 7
            Q.
                    Okay. I'd like you to look at the next
      TAC meeting minute. That's December 7, 2007.
8
                    MR. HALL: A day of infamy, I might
10
            add.
11
                    MS. VAN OOT: Not in 2007.
12
                    MR. HALL: Not in 2007 --
                    MS. VAN OOT: But --
13
14
                    MR. HALL: -- but of historic interest.
15
                    MS. VAN OOT:
                                  To some.
16
            Q.
                    Were you present at this meeting,
      Dr. Short?
17
18
                    I seem to be on the list, yeah.
            A .
19
                    Okay.
                           There's a discussion on page 1
            Q.
20
      here about Dr. Ru Morrison giving a presentation on
21
      the relationship between light attenuation and water
22
      quality measured by the Great Bay buoy in 2007.
23
                    Do you know what that's all about, what
```

1 research Dr. Morrison did? 2 Α. Yes. 3 Okay. What research did he do? 0. 4 He deployed a monitoring buoy in the bay A . 5 that measured all these parameters, and then analyzed them. 6 7 Q. Okay. Do you recall what the purpose of 8 that was? 9 A . To try and understand what's going on with water clarity in the bay and -- well, water 10 11 quality in general, I assume. 12 Q. Was it like how much the water clarity 13 was affected by different components? Was that part 14 of the analysis? 15 No. It was really what -- well, I don't A . 16 know what the analysis was. The buoy was measuring 17 all these things, and he was looking at 18 interrelationships between them. 19 Okay. Well, I'll read the next 0. 20 sentence. It says, "In summary, the data analysis 21 showed light attenuation is largely controlled by

23 Chlorophyll-a only accounts for 8 percent of the

turbidity and colored dissolved organic matter.

22

```
1
      overall light attenuation. Turbidity in the estuary
      can be predicted from stream flow and wind speed."
 2
 3
                   Did you have any basis for disagreeing
 4
      with these conclusions from Dr. Morrison's research?
 5
            Α.
                   Yes.
                   And what's your basis for disagreeing?
 6
            Q.
 7
            A .
                   I don't think I need to go into it,
      actually. Without going back and reviewing the data
8
9
      again, I'm not prepared to present that.
10
                   Did Dr. Morrison -- was his analysis not
            Q.
11
      competently done?
12
            A .
                   I -- I don't remember what my objections
13
      were to it, but I know I have some concerns about it.
14
                  Let me show you what we'll mark as
            Q.
15
      Exhibit 25, and this is Dr. Morrison's report.
16
                    (Short Exhibit 25 is marked for
17
                   identification.)
18
            Q.
                   And let me see if that refreshes your
19
      recollection as to --
20
                   MS. VAN OOT: Wait. This is a report
21
            that was issued a year after --
22
                   MR. HALL: Yes. This was the report of
23
            Dr. --
```

1 MS. VAN OOT: -- a year after the 2 meeting at which the presentation was given? 3 MR. HALL: Yes. 4 MS. VAN OOT: Just for the record. 5 MR. HALL: It was presenting the results of the research, and this is the 6 7 report that comes out. MS. VAN OOT: Okay. 8 BY MR. HALL: 9 10 Q. With regard to that report, Dr. Short, 11 do you recall submitting comments to Dr. Morrison 12 explaining that there were errors or anomalies in his 13 analysis that needed to be corrected? 14 I don't remember. Α. 15 Do you recall having any discussions Q. 16 with Phil Trowbridge or anyone else from the State of 17 New Hampshire, telling them there were areas or 18 anomalies or discrepancies in that report that needed 19 to be corrected? 20 Α. I do believe I had some discussions 21 saying I didn't think it characterized the situation 22 correctly. 23 Did you have actually any -- any actual Q.

```
1
      data that you collected, like, that showed that
 2
      Dr. Morrison's findings or analyses were incorrect,
      that you presented to the State?
 3
 4
                   No, I don't believe so.
            Α.
 5
                   Dr. Morrison calculated that the
            Q.
      chlorophyll-a level -- this is in Great Bay -- is
 6
      only 8 percent of what affects light transmission in
 7
      the bay.
8
                   MS. VAN OOT: Are you representing
10
            that's what's in the report or that's what's
11
            in the --
12
                   MR. HALL: It's right on page 1 of this
13
            analysis. It's also what's in the report.
14
            It's -- what's in the report is specified
15
            that --
16
                   MS. VAN OOT: Okay. That was my
17
            question. Does the 8 percent come from his
            presentation in December of 2007?
18
19
                   MR. HALL: And is reflected in the
20
            report.
21
                   MS. VAN OOT: Okay. Can you just tell
22
            me where, so I can --
23
                   Where is it in the report?
            Α.
```

```
1
                   It's in the graphs. About the
            Q.
 2
      chlorophyll-a percentage.
 3
                   Well, this one says 12 percent
            A .
 4
      chlorophyll.
 5
                   MS. VAN OOT: Yeah.
                   So is it -- are you asking him --
 6
                   MR. HALL: All right. Let's go with
7
            12 percent, then, for the time being.
8
            Q. Dr. Short, do you disagree that the
9
      chlorophyll-a component was properly calculated to be
10
11
      only 12 percent of what affects light transmission in
12
      Great Bay?
13
                   MS. VAN OOT: Is that what the report
14
            says? Yes or no.
15
            Q.
                   Assuming that's what the report says.
16
                   MS. VAN OOT: Assuming. You don't have
17
            to assume what the report says.
18
                   Yeah, I'd have to read through it to
            A .
      find that.
19
20
            Q.
                   On page 3 of this analysis -- I'm sorry.
21
                   Page 3 of the meeting minutes, right in
22
      the middle --
23
                   MS. VAN OOT: On December 7th?
```

1 MR. HALL: On December 7th. 2 Q. -- there's a statement. 3 And this is, I guess, after a 4 presentation was done by Paul Currier and some 5 others on various options to generate criteria for Great Bay. It says, "Do not spend time researching 6 7 other estuaries for Option 5." It means reference approach for other estuaries within the region. 8 "Reference estuaries are too different from 9 10 Great Bay to be useful." 11 Do you know who made that statement and 12 what it's based on? 13 MS. VAN OOT: Two questions, but go 14 ahead and answer if you know. 15 A . I -- I do not know who made that. Was 16 this the presentation by Paul that we're under? 17 Q. No. This is a group discussion after 18 looking at various options to try to come up with a 19 way to calculate a nitrogen criteria for Great Bay. 20 I mean --21 MS. VAN OOT: It refers back to option 22 5 on page 2. 23 Yeah, I don't know who made that. A.

1 I'm going to show you the -- let's go to Q. 2 the next page, on June 10. 3 Now we've marked that as Exhibit 25. 4 Looking at No. 4 under -- on page 2, 5 where it says, "Phil Trowbridge now made a presentation on the relationship between light 6 7 attenuation and water quality parameters using aggregate statistics from different segments of the 8 estuary, " and they attach the presentation. I'll 10 show you the graph in a moment. 11 MS. VAN OOT: The presentation is not 12 attached in the exhibit. MR. HALL: No. I said I'll show him 13 14 the graph that's referenced in a moment. 15 MS. VAN OOT: Okay. 16 It says, "General comments on the Q. 17 presentation was that causation needs to be proved 18 better and that lumping data from all seasons and 19 tides may mask cause and effect." 20 Do you know what new presentation Phil 21 Trowbridge was doing at that time? 22 MS. VAN OOT: What what? 23 MR. HALL: What type of presentation

1 Phil Trowbridge was doing at that time. No. You should ask him. 2 Α. 3 Q. Do you recall Mr. Trowbridge presenting 4 this graph? 5 MR. HALL: Let's mark this as Exhibit 26. 6 7 (Short Exhibit 26 is marked for identification.) 8 MS. VAN OOT: Do you remember this one? 10 Yeah, I remember a graph like this. A . 11 Q. Did you ever inform DES that that graph 12 demonstrates a cause-and-effect relationship between 13 nitrogen and light extinction? 14 Well, that it's the definition of a Α. 15 regression. 16 The definition of regression is that it Q. 17 demonstrates cause and effect? 18 A . That it -- it says that attenuation No. coefficient is a function of nitrogen. 19 20 Q. What I asked was, do you recall ever 21 advising New Hampshire DES that that graph in fact 22 does demonstrate a cause-and-effect analysis of light 23 attenuation due to nitrogen?

1 I don't remember ever using those Α. specific words. Well, I don't even remember talking 2 3 to the DES about it, because I don't know who you're 4 referring to at DES. 5 Phil Trowbridge. Q. 6 So you don't recall having any kind of 7 discussion like that with Phil Trowbridge? 8 I don't recall, no. Α. But the mathematical interpretation of 9 10 this is that attenuation coefficient is a function 11 of total nitrogen. 12 Q. But didn't Dr. Morrison just show 13 that --14 That was different data, I believe. Α. 15 Q. No, no. 16 Well, I think it was. Α. Do you know if it was different data? 17 Q. 18 No. Do you? Α. 19 Q. Yes, actually. But I'm not testifying. 20 Α. That's true. 21 No, I don't know what the source of the 22 data is. It says many different -- many fewer data

points than within the other one. So it's -- it

23

1 doesn't look to me as if it's the same data. 2 Q. Did you ever inform Mr. Trowbridge that 3 it's appropriate to plot data from --4 In fact, I know that it's different Α. 5 data, because his data was all from one point in the estuary, and this is data from the entire estuary. 6 7 So it is in fact different data. There's some different data. 8 Q. Did you ever tell Mr. Trowbridge that 9 10 it was appropriate to plot light extinction from 11 different parts of the estuary versus nitrogen as 12 the complete explanation for what's affecting light 13 extinction in those various sections of the estuary? 14 MS. VAN OOT: The question is did you 15 ever tell him that. 16 Α. No. 17 Q. There's a statement in the November 17, 18 2008, meeting minutes regarding that correlation --19 MS. VAN OOT: Page? 20 MR. HALL: It's on page 3.

 ${\it Q.}$ -- and it's a related statement that has to do with nitrogen and turbidity. It says, "The relationship between nitrogen and turbidity is a

21

22

23

```
1
      correlation."
                   Which one is this?
 2
            A .
                   MS. VAN OOT: Wait. What page are you
 3
 4
            on?
 5
                   MR. HALL: I'm on page 3. Page 3 of
            the -- oh, the very last one.
 6
 7
                   We're switching to November 17. Sorry.
                   MS. VAN OOT: Okay.
8
                   MR. HALL: Last one.
10
                   MS. VAN OOT: Give us a minute. We're
11
            slow.
12
                   Page 3?
13
                   MR. HALL: Yeah. It says, "The
14
            relationship" -- the demonstrated relationship
15
            between nitrogen and turbidity.
16
                   MS. VAN OOT: What's the context of
            this?
17
                   MR. HALL: It says that -- there's a
18
19
            relationship just like that. There's a stack
20
            of them. You may have seen them before.
21
            Q.
                   It says, "The relationship between
22
      nitrogen and turbidity is a correlation. Causation
23
      has not been proven."
```

```
1
                    Do you --
 2
            A .
                    That's consistent.
 3
                    Hmm?
            Q.
 4
                    I'm -- what's your question?
            A .
 5
            Q.
                    I'm sorry.
 6
                    Were you there when that statement was
7
      made, that this has not proven causation?
                    I don't know. It says I was at the
8
            A .
      meeting. If it was made in the general discussion at
9
10
      the meeting, I probably was there.
11
            Q.
                    Okay. Do you know if correlations prove
12
      causation?
13
                    MS. VAN OOT: As a general principle?
14
                    MR. HALL: Yeah.
15
            Α.
                   No, they don't.
16
                   No, they do not?
            Q.
17
            Α.
                   No, they do not.
18
                    I have no further questions on those
            Q.
19
      charts. And now let's just move to the 2009 criteria
20
      report.
21
                    MR. HALL: This is Exhibit 27.
22
                    (Short Exhibit 27 is marked for
23
                    identification.)
```

1 Dr. Short, were you involved in the Q. development of the 2009 numeric nutrient criteria? 2 3 Α. No. 4 Did you attend any meetings of the Q. 5 Jackson Laboratory with CLF and DES to discuss the establishment of these numeric criteria? 6 7 Α. With who, specifically? With CLF and DES. 8 Q. Α. They're not people. No. People -- members of CLF. 10 Q. 11 MS. VAN OOT: As Mitt Romney would say. 12 Q. Members of CLF. 13 Unless you tell me the specific people A . 14 who were there, I don't -- you know, I attend 15 meetings with a lot of people at a lot of times, and 16 the two of them may have been there, or there may have been a meeting. I don't know. 17 Are you familiar with this 2009 numeric 18 Q. nutrient criteria document? 19 20 A . Yes. 21 You're familiar with -- you didn't Q. 22 provide any input on it?

I didn't say that.

23

A .

- Oh, okay. I thought you asked you if 1 Q. you were involved in the development of it. 2 Of the criteria. 3 Α. 4 Q. Yeah. 5 This is not the criteria. This is an A . explanation of the criteria. 6 7 0. Of the criteria. 8 I was involved in the development -- in Α. this -- I reviewed this document. 10 Ah. Okay. That's --Q. 11 Α. That's -- it's quite different than 12 developing the criteria. Well, what was the purpose of that 13 Q. 14 document? 15 Α. To describe the method by which they 16 developed the nutrient criteria. 17 This document assisted in the Q. 18 development of a number of new water quality metrics; is that correct? 19 20 I really don't remember. Α. 21 Q. Did this document develop a specific
- transparency level that should be achieved to protect eelgrass?

1 MS. VAN OOT: Do you want him to 2 review -- I mean --3 I would have to reread it to find that Α. 4 out, to figure that out. I review a lot of things. This is -- you know, this is all volunteer work. 5 It's, you know, not something I keep in memory. 6 7 MS. VAN OOT: Do you want to direct his attention to a page number? 8 MR. HALL: Yeah. I thought he was more familiar with the document than maybe what he 10 11 is. 12 Q. If you can go to page 68. 13 MS. VAN OOT: That wasn't a question, 14 was it? It was just your comment? 15 MR. HALL: Hmm? 16 MS. VAN OOT: That wasn't a question? 17 MR. HALL: No, no, that wasn't a 18 question. That was simply an observation. 19 MS. VAN OOT: It was a simple comment. 20 Q. If you would go to page 68, Dr. Short, 21 the page entitled "Summary Proposed Nutrient 22 Criteria." 23 A. Yes.

```
1
                    Okay. Do you remember the -- do you
            Q.
      recall that the purpose of this document was to
 2
 3
      develop numeric nutrient criteria?
                    It was to explain how different criteria
 4
 5
      were developed. This document did not develop them.
      That's different.
 6
 7
            0.
                   Do you want to explain the difference,
8
      or could you?
            A. I could.
10
            Q.
                   Please.
                   But I don't think I really need to, do
11
            A .
12
      I?
          You're talking about that this document itself
      created the criteria --
13
14
                    Oh.
            Q.
15
            Α.
                    -- and it did not.
16
                    Was this the technical support document
            Q.
17
      for the development of the --
18
            A .
                    Yes.
                    -- nutrient criteria?
19
            Q.
                    That's more correct. That would be
20
            A .
21
      correct.
                    Okay. And did this document recommend a
22
            0.
23
      specific transparency level that was necessary for
```

1 eelgrass protection in Great Bay and other tidal 2 rivers? 3 I suspect it did. Α. 4 Okay. Do you know where -- what the Q. 5 basis or the derivation of the transparency target 6 was? 7 A . Yes. 8 And what was it? Q. It was a calculation that Phil 9 A . 10 Trowbridge did. 11 Q. Okay. Was the transparency level based 12 on the degree of light considered necessary to 13 protect eelgrass in Chesapeake Bay? 14 MS. VAN OOT: If you know. 15 Α. You have to ask Phil. 16 You don't recall? Q. 17 Α. No. 18 Okay. Do you know if anybody looked at Q. 19 the transparency levels in Great Bay that occurred 20 when healthy eelgrass populations were present in the 21 bay? 22 Α. Do you mean is there any historic data? 23 Is that what you're asking?

1 Well, in developing this document. Q. 2 Oh, I don't know. A . 3 Q. Okay. 4 How can I know what everybody did? A . 5 Now, this document -- this document also Q. developed, say, a nitrogen level associated with the 6 transparency level; is that correct? 7 8 I think one is derived from the other. A . Okay. And is there an assumption built 9 Q. 10 into that that the nitrogen is growing chlorophyll-a 11 and that's what's causing the transparency level to 12 change? 13 MS. VAN OOT: If you know. 14 Q. Would you know? 15 Α. I don't know. 16 Do you know if anybody checked the Q. 17 nitrogen levels in Great Bay that were present when healthy eelgrass populations existed in Great Bay 18 19 before recommending these specific nitrogen targets? 20 I don't know. That's asking me what A . 21 other people did. 22 Oh, no. I'm just asking whether you

23

know. You may or may not.

1 Do you know if the development of this nitrogen development criteria document utilized 2 3 methods that TAC members said do not show cause and 4 effect? 5 Say it again, please. Α. 6 Do you know if the development of -- the Q. 7 derivation of the nitrogen criteria from this 8 document relied on methodologies that the TAC committee indicated do not show cause and effect? 10 MS. VAN OOT: Objection to the form of 11 the question. 12 Q. If you can answer that. 13 Α. I don't know. 14 Do you know whether or not DES, in Q. 15 developing the 0.3 total nitrogen standard, accounted 16 for other factors that influenced light extinction in 17 different locations in the estuary? 18 MS. VAN OOT: Objection to what DES 19 understood. 20 I don't know. Α. 21 Dr. Short, do you know whether or not --Q. 22 and I'm showing you again Exhibit 26 -- do you know

if Exhibit 26 was the basis upon which the 0.3

23

```
1
      nitrogen standard was developed?
 2
                    MS. VAN OOT: Objection to the form.
 3
                    You can answer.
 4
                    I don't know. I mean, it's -- the
            A .
 5
      indications on there are that that's what that
 6
      implies. But . . .
 7
            Q.
                    I think I covered this with you earlier,
      but I'll just ask it again.
8
                    With regard to that 0.3 total nitrogen
9
10
      number that's in the table on page 68 of this
11
      report -- can you find that table on page 68?
12
            A .
                    (Complies)
                    Okay.
13
            Q.
14
                    -- did you advise DES that it was
15
      appropriate to apply that number in the tidal
16
      rivers? And when I mean tidal rivers, I mean the
17
      Lamprey, the Squamscott, the Oyster River.
18
                    What was the number again?
            Α.
19
            Q.
                    0.3 milligrams per liter total nitrogen.
20
                    No, I did not advise them.
            Α.
21
                    Dr. Short, were you involved at all in
            Q.
22
      the updated impairment listing document that got
23
      issued by DES in August of 2009?
```

1 Let me just --2 MS. VAN OOT: Is there a page number? 3 MR. HALL: It's not in that one. I 4 just want to ask --5 Let me just show you this document and Q. ask you whether or not you were involved in that --6 7 in the development of that document. 8 Was this reviewed by the TAC? A . I am not certain. Q. 10 I don't -- I don't know. I don't A . 11 recognize it. 12 Q. You don't recall seeing that one? 13 Α. There are a lot of versions of a lot of 14 reports. 15 Q. Okay. Do you have any knowledge as to 16 whether or not DES utilized the numeric values 17 contained in the table on page 68 -- I'm going to 18 just go back to that one -- whether or not they 19 utilized those numeric values to go back and assess 20 different areas of the bay as impaired for 21 transparency or impaired for nitrogen or impaired for 22 dissolved oxygen? 23 MS. VAN OOT: Do you know what DES did?

1	A. Don't know what DES did.
2	Q. You don't know what DES did?
3	MR. HALL: Okay. I don't have any
4	further questions. Thank you, sir.
5	MR. LUCIC: I have no questions at this
6	time.
7	MR. SERELL: No questions.
8	MS. VAN OOT: Please send the
9	transcript to me in electronic form, and I'll
L 0	make sure it gets to Professor Short and have
L1	him execute it with the usual instructions,
L 2	which you'll find fascinating, and get it back
L 3	to everybody.
L 4	MR. HALL: Great.
L 5	MS. VAN OOT: Thank you.
L 6	(Witness excused and deposition
L7	concluded at 4:49 p.m.)
L 8	
L 9	
20	
21	
22	
23	

WITNESS CERTIFICATION and ERRATA SHEET

In accordance with the rules of procedure governing depositions, you are entitled to read and correct your deposition transcript. Please read your deposition and on this errata sheet make any necessary corrections or changes, either in form or substance. Identify those corrections/changes by page and line number, stating the change and the reason. Please do not mark the actual transcript. (Make extra copies of this sheet if you need to indicate more changes or corrections than will fit on this one page.) When completed, date and sign the errata sheet and have your signature notarized.

Page/Line	<u>Correction</u>	Reason
		
Date:		
	FREDERICK T. SHORT	
	FREDERICK 1. SHORT	
Subscribed day of	and sworn to before me t	his
	Notary Public/Justice o	of the Peace

CERTIFICATE

I, Deanna J. Dean, a New Hampshire Licensed Court Reporter, Registered Diplomate Reporter, and Certified Realtime Reporter, do hereby certify that the foregoing, to the best of my knowledge, skill and ability, is a true and accurate transcript of my computer-aided electronic stenographic notes of the deposition of FREDERICK T. SHORT, who was duly sworn, taken at the place and under the circumstances present on the date hereinbefore set forth.

I further certify that I am neither attorney or counsel for, nor related to or employed by any of the parties to the action in which this deposition was taken, and further that I am not a relative or employee of any attorney or counsel employed in this case, nor am I financially interested in this action.

Deanna J. Dean, RDR, CRR

NH LCR No. 87 (RSA 310-A)

Signed this ____, day of ____, 2012